

Cultural Heritage Subcommittee (CHSC)

Meeting Date: May 24, 2023

PLANNER: Christopher Wright, Associate Planner II

SUBJECT: Cultural Heritage Permit 22-148, Architectural Permit 22-162, Nielsen

<u>Residence</u>, a request to consider: 1) an addition and exterior changes to a historic single-story residence, 2) construction a detached garage with an Accessory Dwelling Unit on the second floor that requires a height limit increase, and 3) changes to the garden landscape and hardscape. The site

is located at 222 West Mariposa.

BACKGROUND:

In 1928, the site was developed with a single-story Spanish Colonial Revival residence for Frank Carl Ulrich, designed by Virgil Westbrook. The house is a historical landmark on the City's list of designated historic structures. The site has a Historic Preservation Property Agreement with the City (HPPA or "Mills Act"). The property includes three parcels that are zoned Residential Medium density with a Coastal Zone Overlay.

Frank Ulrich was a landscape gardener who worked for Ole Hanson and is attributed with managing landscaping at Casa Romantica and the palm installations along El Camino Real. The residence at 222 W. Mariposa, known as the Ulrich House, is significant under the theme of Ole Hanson's Spanish Village by the Sea period of development (1928-1936). The house has been enlarged several times, including the addition of an octagonal bay window dining area and front porch on the front elevation, and the addition of a garage, bedroom, bathroom, storage, and laundry at the rear of the building. Sheet A1.2 of the attached plans shows the original house and the subsequent changes.

The landscape design also has historic significance. Frank Ulrich's garden was an eclectic mix of California Gardenesque and the 20th century Mediterranean Garden, incorporating imported trees and succulents, including Asian plants with pathways and natural stone mosaic work. Garden structures included a greenhouse, lath house, koi pond, patios, and fountains. While some changes have occurred to the garden, it continues to convey much of the landscape design of Frank Ulrich, such as the filling the koi pond and changes to original stone work. For more details, Attachment 3 provides a Historic Resource Analysis Report (HRAR) with a description of the property's history, photographs, analysis, and historic survey forms.

PROJECT SUMMARY:

The project involves an addition and remodel of the historic residence, a new detached garage and ADU, and changes to the landscape and hardscape. The proposed addition expands the residence by 1,757 square feet (s.f.). On the first floor, 1,109 s.f. would be added to the rear with the removal of the non-original bedrooms, bathroom, storage, laundry,

Nielsen Residence Page 2

and garage. For a new second floor, 648 s.f. of floor area would be added over a portion of the original footprint and roofline. A roof deck would be included at the rear of the building behind the proposed second story roofline for screening. The new detached garage and second-floor ADU would be added in the northeast corner of the site. The garage is 600 s.f. and ADU is 495 s.f.. The building is 22 feet high, where the height limit is 16 feet but may be increased to the 25-foot height limit of the zone with an Architectural Permit. The new building has Spanish Colonial Revival architecture in character with the historic residence. The project also includes several changes to landscape and hardscape. More notable changes include a new driveway, wrought-iron gate, partial restoration of the koi-pond as a seating area, relocation and reuse of some of the hardscape paths, addition of a low-level stucco wall along the street frontage with planting in front, and plans for the installation of a required sidewalk that requires the removal of three significant trees.

Preliminary Review Requested

The application is incomplete due to a few unresolved historic preservation issues. Staff requests this meeting to focus on these issues, which are further analyzed in Attachment 1. Staff recommends design changes to address these issues in order to support the application based on the required findings. The project's massing, scale, proportions, and articulation could change in response to feedback on the historic preservation issues. Staff also has recommended changes on the design of the addition, new building, and site changes, but a second CHSC meeting is suggested to review the project in totality after the applicant has the opportunity to receive feedback on these preliminary historic preservation issues:

- 1. Second-floor addition removes portions of the original roof.
- 2. First-floor addition should be differentiated from original structure with insets.
- 3. Removal of significant trees for a required sidewalk.
- 4. Removal of character-defining features should be avoided where feasible and addressed thoroughly in the historic report (HRAR).

RECOMMENDATIONS:

Staff requests feedback on the historic preservation issues described in Attachment 1 and suggests this item be reconsidered by the CHSC prior to scheduling a Planning Commission hearing for a decision on the application.

Attachments:

- 1. Analysis of historic preservation issues
- 2. Vicinity map
- 3. Historic Resource Analysis Report (HRAR)
- 4. Landscape analysis dated 2007
- 5. Arborist report on trees along street
- 6. Plans

Staff requests the Cultural Heritage Subcommitee's preliminary review of several historic preservation issues listed below. Staff also has recommended changes on the design of the new development, but a second CHSC meeting is suggested to focus on general architectural design of the addition, new building, and new site features, considering the massing, scale, proportions, and articulation could change to address feedback from CHSC's review.

- 1. Second-floor addition removes portions of the original roof.
- 2. First-floor addition should be differentiated from original structure with inset.
- 3. Removal of significant trees for a required sidewalk.
- 4. Removal of character-defining features should be avoided where feasible and addressed thoroughly in the historic report (HRAR).

Issue 1 - Removal of original roof for second-floor addition.

The project adds a 648 square-foot second story over the original structure with the removal of the original roofline and area. Image 1 shows the west elevation where the second-floor addition is proposed. The original roof between the red and orange lines would be removed. Excerpts of the proposed roof plan and west elevation are on the next page.



Image 1 - Portion of the existing West Elevation

Image 2 - Excerpt of Proposed Roof Plan

The original roof area that would be removed for the second-floor addition is highlighted yellow.

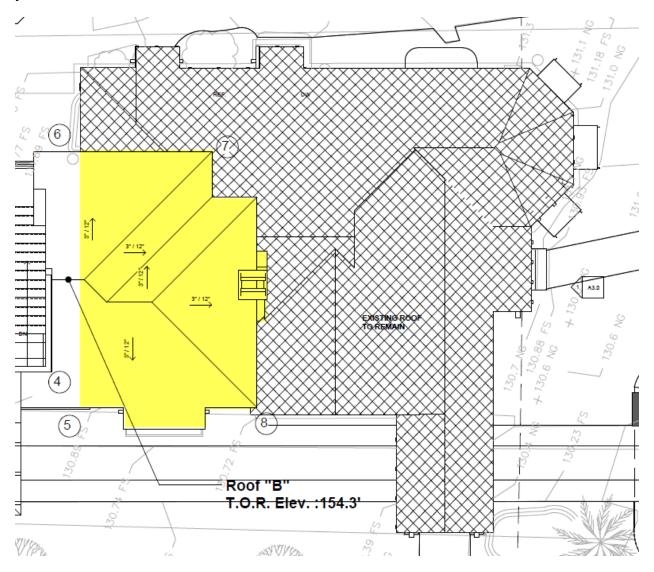


Image 3 - Proposed West Elevation

Image 3 shows the proposed west elevation. The original footprint is to the right of the red line. The second-floor addition is proposed over the original footprint between the red and orange lines where the roof would be removed according to Image 2. The blue shaded area is the profile of the proposed addition.



LEFT ELEVATION

Staff's position is that these changes are inconsistent with the Secretary of the Interior Standards 9 and 10 for Rehabilitation of Historic Structure that relate to additions and alterations.

Standard 9 is: "New additions, exterior alterations or related new construction will not destroy historic materials, features and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment."

Standard 10 is: "New additions and adjacent or related new construction will be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired."

The proposed design destroys historic materials, features, and spatial relationship of original structure with the removal of the roofline and the massing of the addition over the original first floor. If the second-floor addition were removed, the original roofline, massing profile, and general spatial relationship would require restoration.

Issue 2 - First-floor addition should be differentiated further.

Secretary of the Interior Standard 10 calls for differentiating additions and alterations from original significant elements of a resource. The current design expands the building inline with the original first floor. Staff recommends varied texture and color, and a spatial break 1-2 inch inset between the original structure and addition to differentiate the addition, consistent with Secretary of Interior standard nine (cited on page above).

Image 4 - Existing Area of first-floor Previous Addition Dining) Bdrm. 1 Kitchen Clos. Bath 1 Entry Living Study Area of Previous Ш Porch **Enclosure** Original Historic Residence Image 5 - Proposed first-floor excerpt Porte Cochere (grey = proposed addition) Kitchen Bath evered Entry (E) VOLUME CLG. A3.0 Living + 132.84 F.F. Recommended inset

The Municipal Code requires the installation of sidewalk for development projects valued at \$50,000 or more, including the proposed project. However, the site is unique in two ways. First, the Casa Romantica and the subject site are the only known historic resources with historically significant gardens. Second, the subject site is the only known property on the City's listed of designated historic structures with historically significant trees in close proximity to a street frontage that would interfere with the installation of the sidewalk. There are three trees near the street that are character-defining features to the property's significant garden: a Yucca and two Japanese White Pines ("bonsai trees"). Image 6 shows the location of these trees.

New Garage A.D.U. LATH HOUSE GREENHOUSE Main House (Historic) **New Additions** S ш Dashed line indicates location of future City Sidewalk. (4' Wide)

Image 6 – Excerpt of Proposed Landscape Plan (red arrows show the tree significant trees along street)

Ideally, these trees would be preserved to maintain the integrity of the resource. While the City has a sidewalk waiver process, the eligibility criteria does not address waiving a sidewalk to preserve historically significant trees and garden features. The application initially had a design that kept the historically significant trees along the street without a sidewalk installation. During the Development Management Team (DMT) process, the City staff considered several options for the sidewalk:

- 1. Recording a property restriction of some form that requires installation of a sidewalk upon the death of the significant trees. At this time, the trees must be replaced in-kind (similar species and a size that can thrive) in proximity to the existing tree locations. This option would require Planning Commission approval of a modified condition of approval, accepting that a sidewalk can be deferred with the recording of a property restriction. This would meet the City's obligations for sidewalks, but should be pursued in limited special circumstances (e.g. deferring a sidewalk temporarily to preserve unique historically significant trees in close proximity to the street where a sidewalk would be installed).
- 2. Consulting an arborist on whether the trees can be relocated for a sidewalk installation. An arborist found the trees would not survive.
- 3. Consulting an arborist on whether trees could withstand the installation of a partial tiled sidewalk between the trees along the street frontage and then an alternative material is used to install paths that wrap around the trees. An arborist found the trees would not survive. The arborist report is provided separately as Attachment 5.
- 4. Narrow the street to install a sidewalk away from the tree trunks. This would remove public parking in the coastal zone which the Coastal Commission is reluctant to support. Also, it is possible a sidewalk installation could still adversely affect the tree's health because it would add weight and possibly damage the tree's root base during construction.
- 5. Remove the trees, install a sidewalk, and replace trees in-kind with supporting historic report analysis that this complies with federal and state law and the Secretary of Interior guidance for historic preservation in this circumstance.

The applicant decided to redesign the plans to include a sidewalk and replace the trees in-kind, mostly due to the uncertainty of whether the Planning Commission would support option 1 to defer a sidewalk for the tree preservation. The application materials do not provide details on the "in-kind" replacement in terms of the type, size, or location of replacement trees. Additionally, the historic report analysis does not describe how and if replacement trees maintain the resource's integrity based on federal standards.

Staff supports option 1 to defer the sidewalk and add a condition on the Historic Preservation Property Agreement (HPPA) that requires installation of a sidewalk upon the death of the historic trees. The Community Development Director may add conditions to the HPPA but staff would seek guidance from the Planning Commission when it acts on the project. Staff requests CHSC feedback on this important issue so the applicant has information to decide how to proceed.

Issue 4 - Removal and alteration of character-defining features should be avoided where feasible and thoroughly addressed in the historic report.

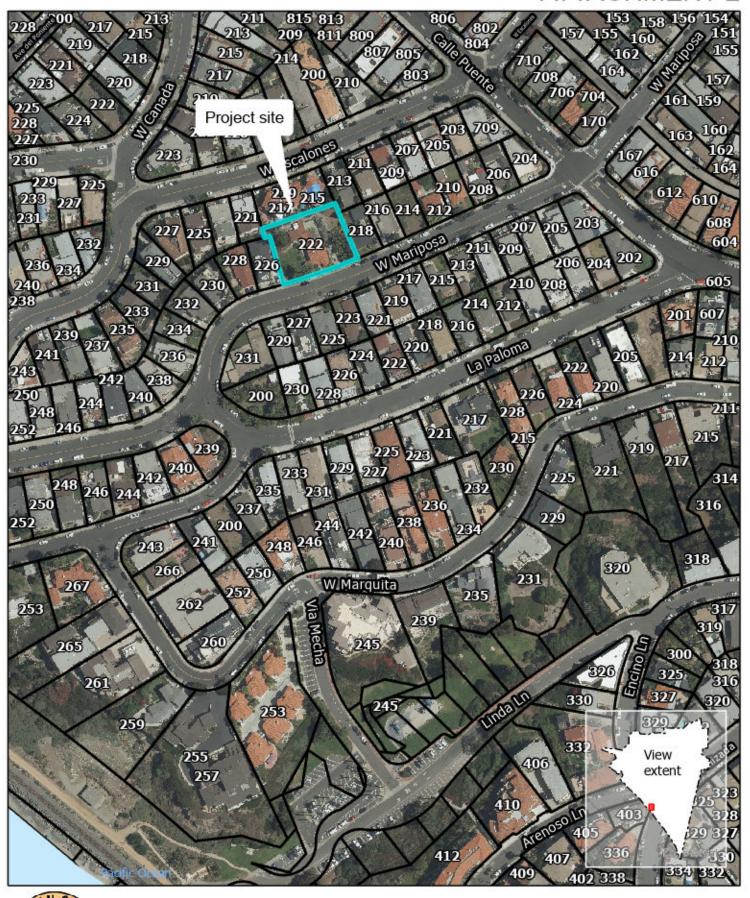
The project removes and alters several features on the structure and in the gardens, such as original window and door openings and hardscape path material that would be relocated. The removal and alteration of original materials and features should be avoided where feasible. For an example, original window openings would be altered on the first floor between the red and orange lines shown on Images 1 and 2 above. The historic report either incorrectly states several of these features are being maintained or mentions the alterations/removals but does not explain how these changes meet the relevant Secretary of the Interior Standards 2, 9, and 10 below.

Standard 2: "The historic character of a property will be retained and preserved. The removal of distinctive materials or alteration of features, spaces and spatial relationships that characterize a property will be avoided."

Standard 9 is: "New additions, exterior alterations or related new construction will not destroy historic materials, features and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment."

Standard 10 is: "New additions and adjacent or related new construction will be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired."

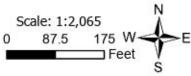
ATTACHMENT 2





Vicinity Map

Project: Nielsen Residence Address: 222 West Mariposa



MINIMUM CONSTRUCTION STDS. CONSTRUCTION HOURS ARE ALLOWED BETWEEN 7:00 AM AND 6:00 PM ON WEEKDAYS, SATURDAYS 8:00 AM AND 6:00 PM. NO CONSTRUCTION ON SUNDAYS AND RECOGNIZED HOLIDAYS. (CHAPTER 8.48. SCMC) APPROVED PLANS SHALL BE AVAILABLE AT THE JOBSITE DURING INSPECTIONS (CHAPTER 15.08, SCMC)

SANITARY FACILITY FOR CONSTRUCTION SITE MUST BE PROVIDED. (CHAPTER 15.04, SCMC)

FINAL INSPECTIONS SHALL BE COMPLETED AND APPROVED FOR ANY REMODELING, ADDITION OR TENANT IMPROVEMENT PROJECT. (CHAPTER 15.08,SCMC) SPECIAL BECLUREMENT FOR MISPECTION, FOR MLT TRESIDENTIAL AND COMMERCIAL BUILDINGS WITH 2 STORES OR MORE FLANING AND BUILDING SPECIAL AND COMMERCIAL BUILDINGS WITH 2 TO SPECIAL AND UNUSUAL TOPOGRAPHICAL CONDITIONS AT THE SITE. A SURVEYOR'S CERTIFICATION FOR THE COMPLICACE OF THE FIRST FLOOR'S SLEAD OF RISHS FLOOR SHALL BE REQUIRED (SCSD POLICY).

RETAINING WALLS, WHICH ARE NOT PART OF THE STRUCTURE INCLUDING MASONARY GARDEN WALLS, WILL REQUIRE A SEPARATE PERMIT UNLESS NOTED OTHERWISE. (CHAPTER 12-08, SCMC)

CURBS, GUTTERS AND SIDEWALKS ARE REQUIRED. (CHAPTER 12-08,8CMC) ALL ROOF WATER SHALL BE DRAINED BY ROOF GUTTERS AND DRAINPIPES TO THE STREET OR OTHER APPROVED LOCATION OR AN APPROVED NON-ERODIBLE SURFACE DRAIN, WATER SHALL NOT DRAIN OVER PUBLIC SIDE/MALK (CHAPTER 15-20 SCINC.)

A 1/2" CONDUIT SHALL BE RUN FROM THE WATER METER BOX TO THE TELEPHONE JUNCTION BOX, ON PAIR OF NO. 19 CONTROL WIRES SHALL BE INSTALLED FOR USE BY THE WATER DIVISION. (SCWD)

NO ALUMNUM WIRE WILL BE USED WITHOUT PRIOR APPROVAL FROM BUILDING OFFICIAL (CHAPT 15.12 SCMC). LOW FLUSH FIXTURES(1.6 GAL TOILETS, 1 GAL URINALS, & 2.5 GAL SHOWER HEADS) ARE REQUIRED.(STATE

ELECTRIC AND GAS METERS <u>WILL NOT</u> BE SET UNTIL <u>ALL</u> PHASES OF WORK ARE <u>COMPLETED</u> AND CERTIFICATE OF OCCUPANCY HAS BEEN ISSUED (SCBD POLICY)

NOTE:SCMC: SAN CLEMENTE MUNICIPAL CODE; SCBD SAN CLEMENTE BLDG DIV; SCWD: SAN CLEMENTE WATER DIVISION (REV 12-6-07)

SPECIAL INSPECTIONS

SPECIAL INSPECTION FORM PERMIT NO: Plan Review Project No Property Owner: DAVID AND AMY NIELSEN Architect: MICHAEL LUNA Owner / Architect or Engineer (Signature)

2nd Planning Submittal

Mariposa Residence Remodel & Additions & A.D.U. 222 West Mariposa San Clemente, CA

Sheet Index Basement & Garage Plan 2nd Floor Plans - Main Ho Roof & Deck Plan

2036 SF

880 SF

0 SF

Project Data

Total Living Area

Owner: Legal Description: TRACT: 793 LOT: 9,10, and 11 APN: 692,073,28 Project Address:

Architect: MCHAEL LUNA, ARSOCIATES, INC. MICHAEL LUNA, ARCHITECT 34932 CALLE DEL SOL, SUITE A CAPISTRANO BEACH, CA 92624 TEL: (949) 493-5200 FAX: (949) 493-5248 email: Michael@unaarch.com

Project Directory

Landscape Architect:

1219 GANADO SAN CLEMENTE, CA, 92673

Historical Resource Analysis:

Code Data Occupancy Group:

Zoning Designation:

Type of Construction:

Number of Stories:

Scope of Work

DEMOLITION OF PREVIOUS NON-HISTORIC ADDITIONS AND THE ADDITION OF NEW ONE AND TWO STORY ADDITIONS TO THE EXISTING HISTORIC RESIDENCE. THE SOOPE ALSO NOLLDIES A NEW DETACHED TWO CAR GARAGE WITH A ACCESSORY DIVELLING UIT ABOVE THE GARAGE. FURTHER, A STORAGE/SHOP ACCESSORY BUILDING IS PROPOSE! TO THE READ OF THE PROPOSED GARAGE.

Deferred Submittals

Zoning Standards Vicinity Map

Description	Allowed	Proposed	Conforms
Zone	RM	RM	YES
Lot Area	6,000 SF MIN.	14,753 SF	Yes
Lot Width	60' MIN.	120'	Yes
Lot Depth	100'	120'	Yes
Max. Building Height	25'	25'	Yes
Setbacks (Minimum)			
Front Setback to Primary Structure	15'-0"	UNCHANGE D	Yes
Left Sideyard Setback	5'-0"	32'-0"	Yes
Right Sideyard	5'-0"	5'-0"	Yes
Rear	5'-0"	16'-2"	Yes
Lot Coverage	55% MAX	23%	Yes

1 EXISTING CARPORT AT HISTORIC RESIDENCE 2 NEW COVERED PARKING SPACES

3 TOTAL PARKING SPACES

Michael Luna

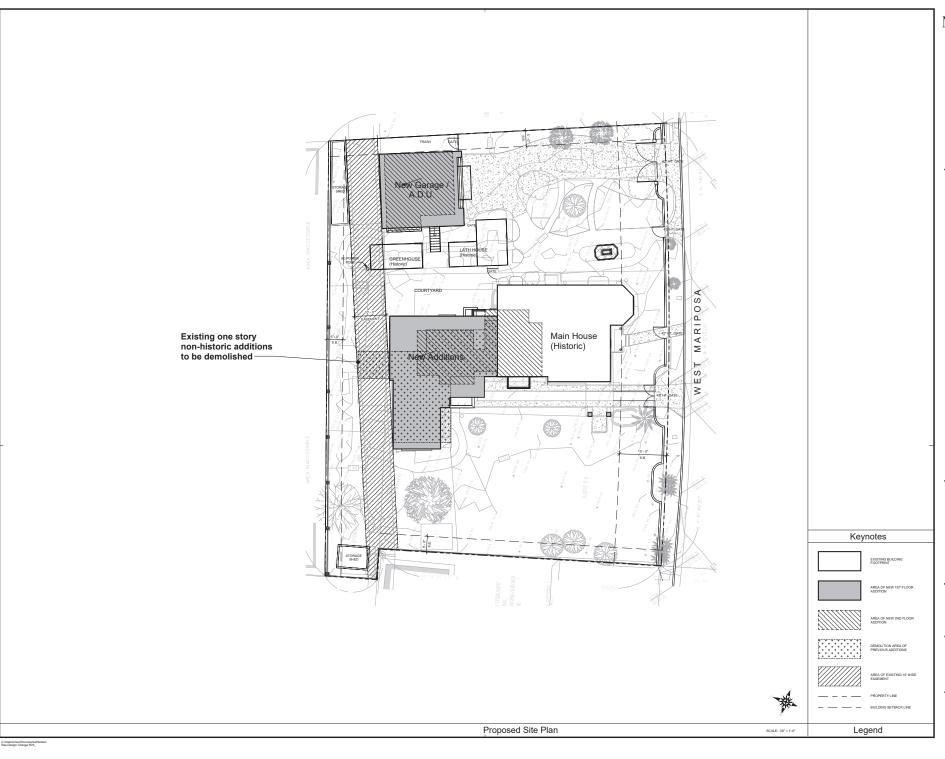
Associates

Architect 2nd Planning Submittal

Mariposa

Remodel & Additions

Title Sheet



&

Associates

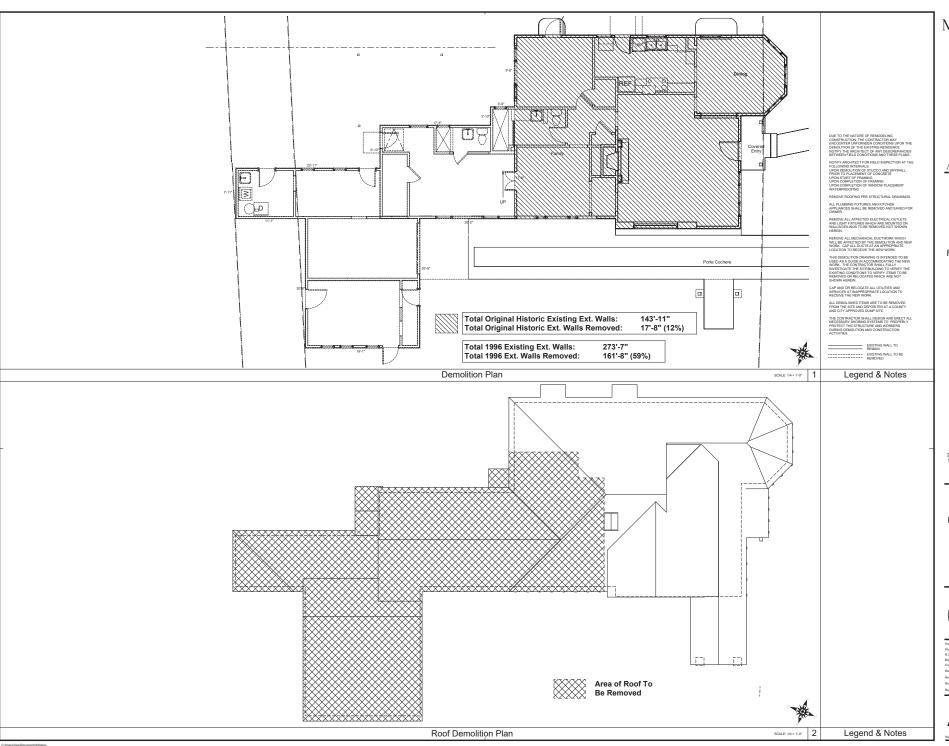
Architect

2nd Planning Submittal

Mariposa Remodel & Additions

Site Plan





& Associates

> Beach California 90075

Architect

2nd Planning Submittal

Mariposa Remodel & Additions

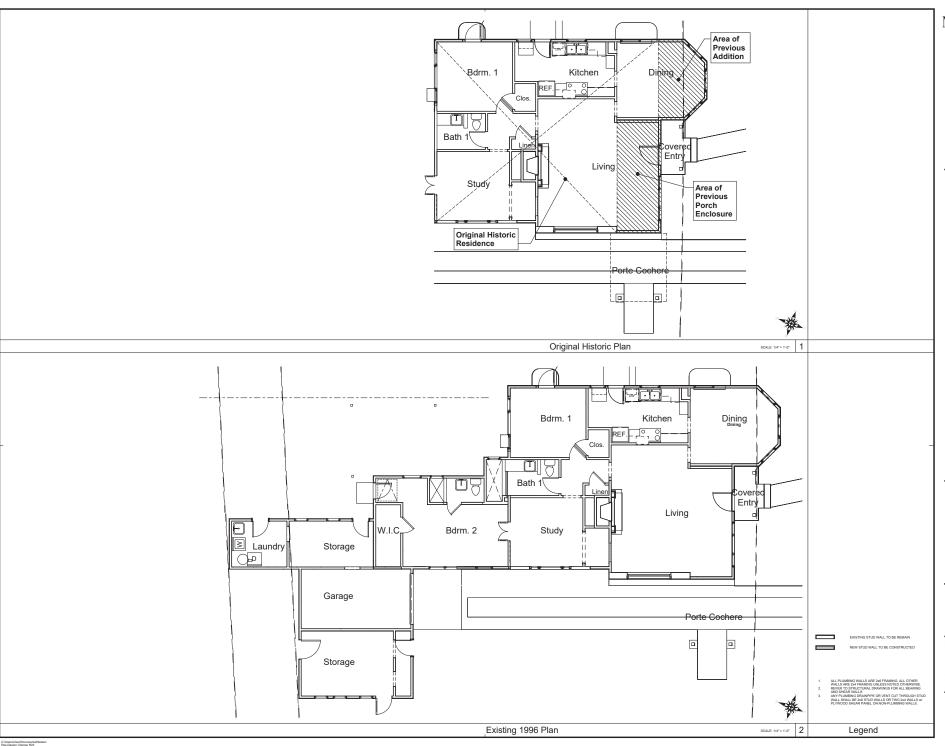
> 22 West Mariposa San Clemente, CA

> > Sheet Tide

Demolition Plans



A1.1



&

Associates

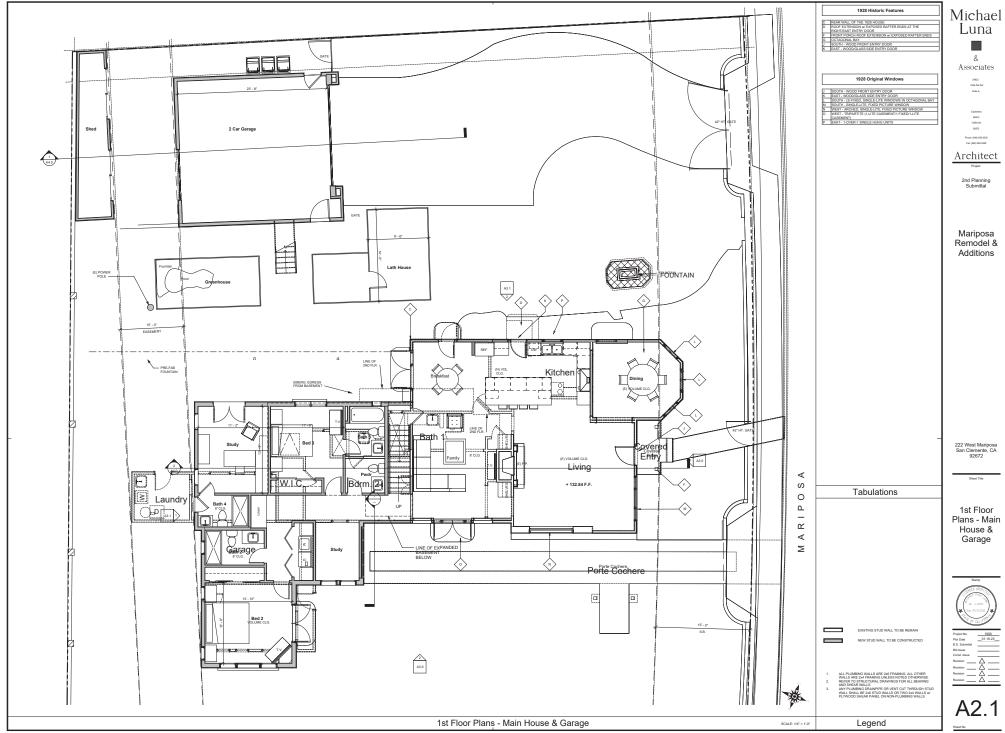
Architect

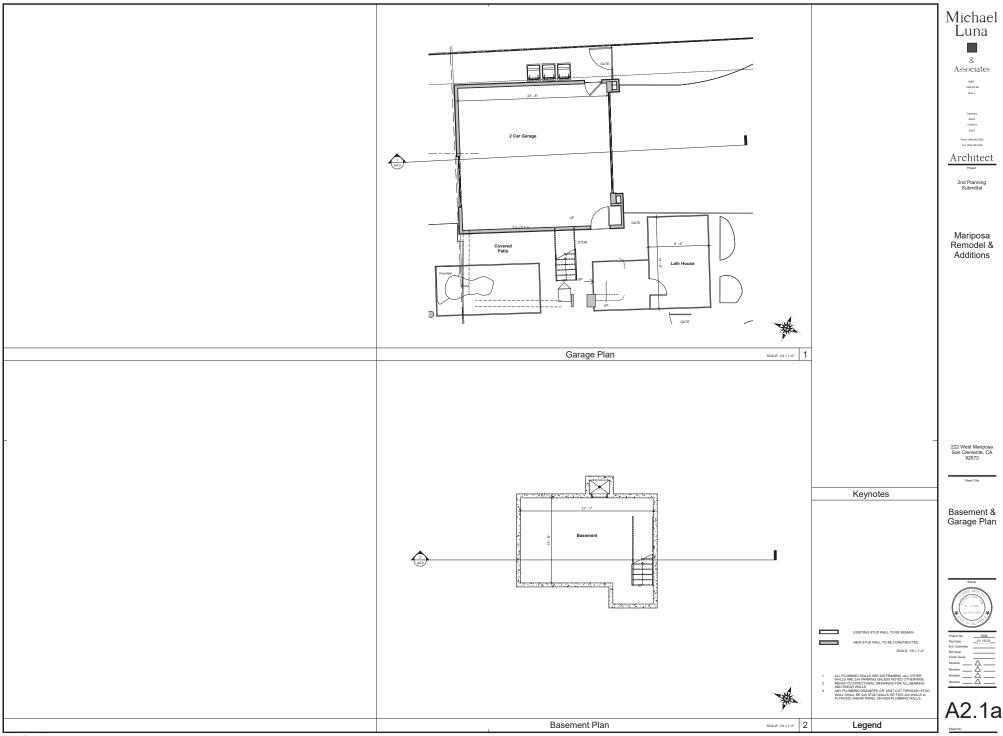
2nd Planning Submittal

Mariposa Remodel & Additions

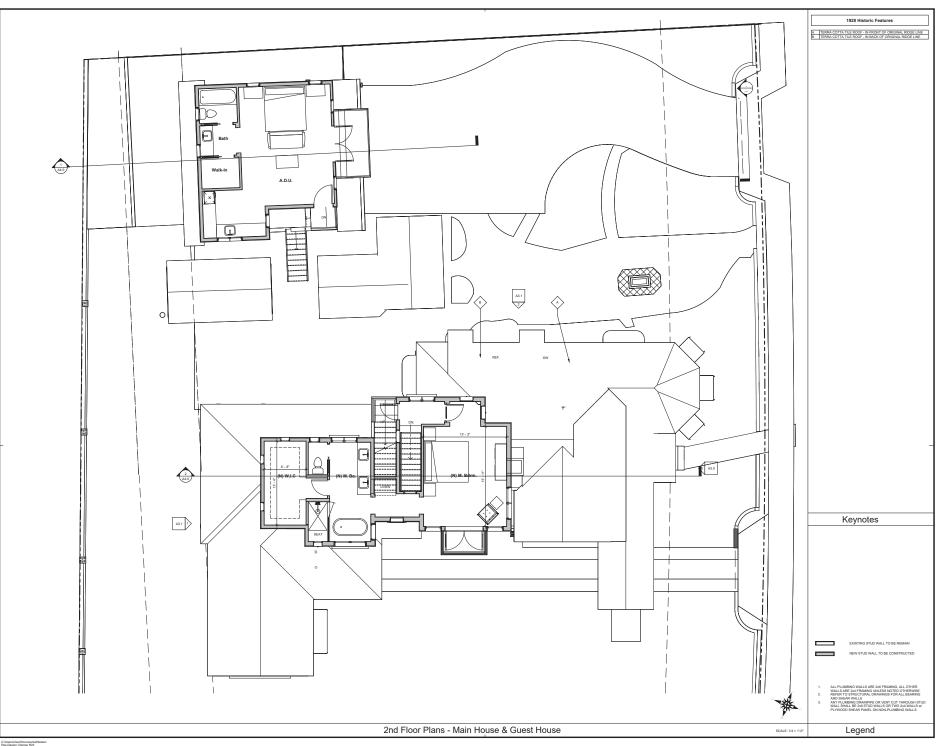
Original Historic & Existing Plans











&

& Associates

> Beach California 93975 Phone: (949) 480-5303 Fax: (949) 450-5248

Architect

2nd Planning Submittal

Mariposa Remodel & Additions

> 222 West Mariposa San Clemente, CA

> > Sheet Title

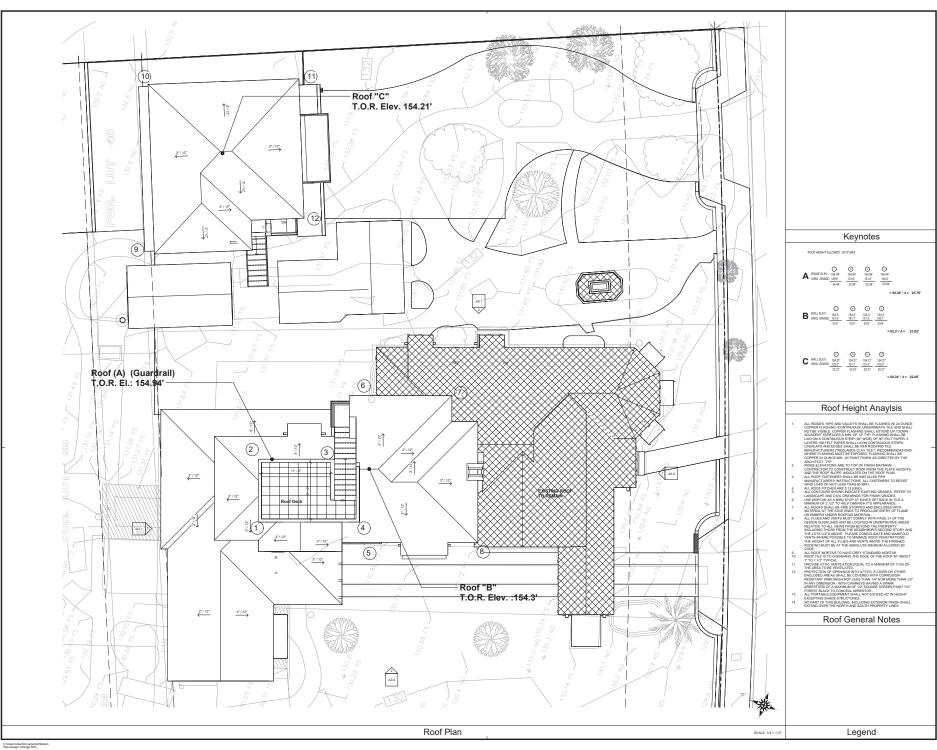
2nd Floor Plans - Main House & Guest House



Project No. 1906
Piot Date 01.19.23
B. D. Submittal
Bit Issue
Corat. Issue
Revision
Owner A B 56.56.

A2.2

Sheet No.



& Associates

> Capistrano Beach California 90675

Architect

2nd Planning Submittal

Mariposa Remodel & Additions

Additions



222 West Mariposa San Clemente, CA 92672

Roof & Deck

Plan

A2.3

neet No.



FRONT ELEVATION



LEFT ELEVATION

8

& Associates

> Capistrano Seach California 93675

Phone: (949) 450-5200 Fac: (949) 450-5248

Architect

2nd Planning Submittal

Mariposa Remodel & Additions

> 222 West Mariposa San Clemente, CA 92672

> > Sheet Tide

Exterior Elevations



A3.0

SCALE: 1/4 = 1'-0"



1 - REAR ELEVATION



2 - RIGHT ELEVATION

EXTERIOR ELEVATIONS

Michael Luna

Associates

Architect

2nd Planning Submittal

Mariposa Remodel & Additions

Exterior Elevations



SCALE: 1/4 = 1'-0"







& Associates

> 34922 Calle Del Sol Subs A,

California 90924 Phone: (949) 450-5200

Architect

2nd Planning Submittal

Mariposa Remodel & Additions

> 222 West Mariposa San Clemente, CA 92672

> > Sheet Title

Exterior Elevation with Existing Landscape



Project No. 1906
Ptot Date
B.D. Submittal
Bid Issue
Cornel. Issue
Revision
Agevision

Revision A

A3.2

SCALE: 1/4 = 1'-0"



& Associates

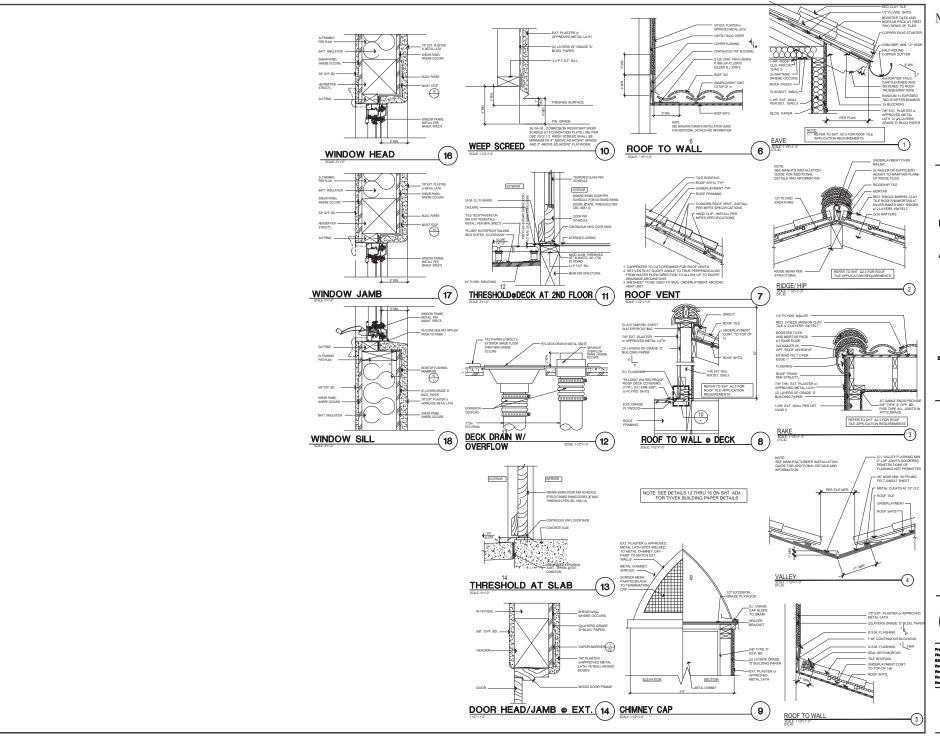
Architect

2nd Planning Submittal

Mariposa Remodel & Additions

Building Sections





& Associates

Mariposa Remodel & Additions

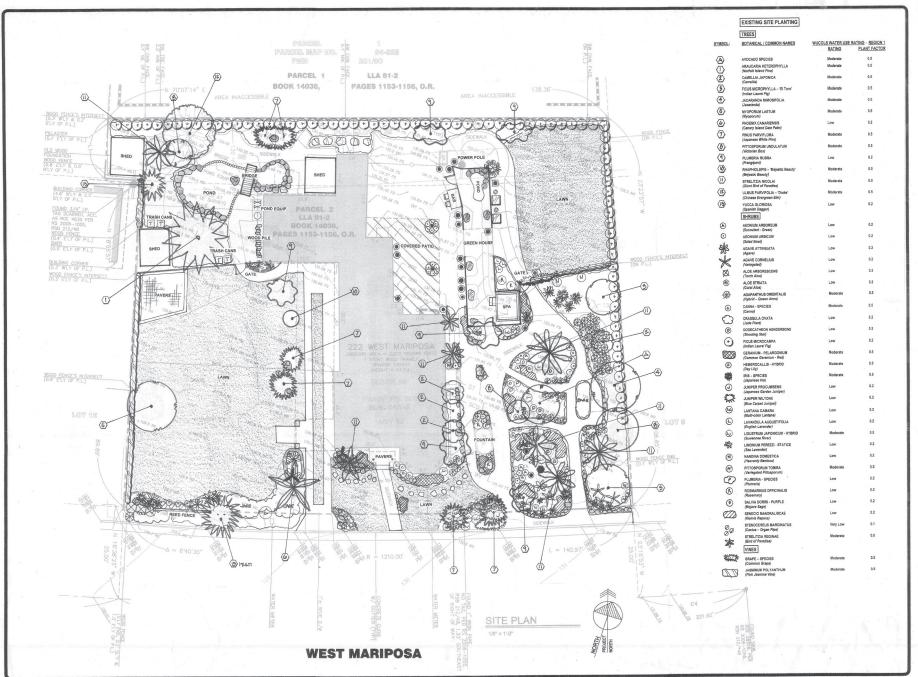
222 W. Mariposa San Clemente California

Ohest Tide

Details



AD1



PRIVISIONS BY

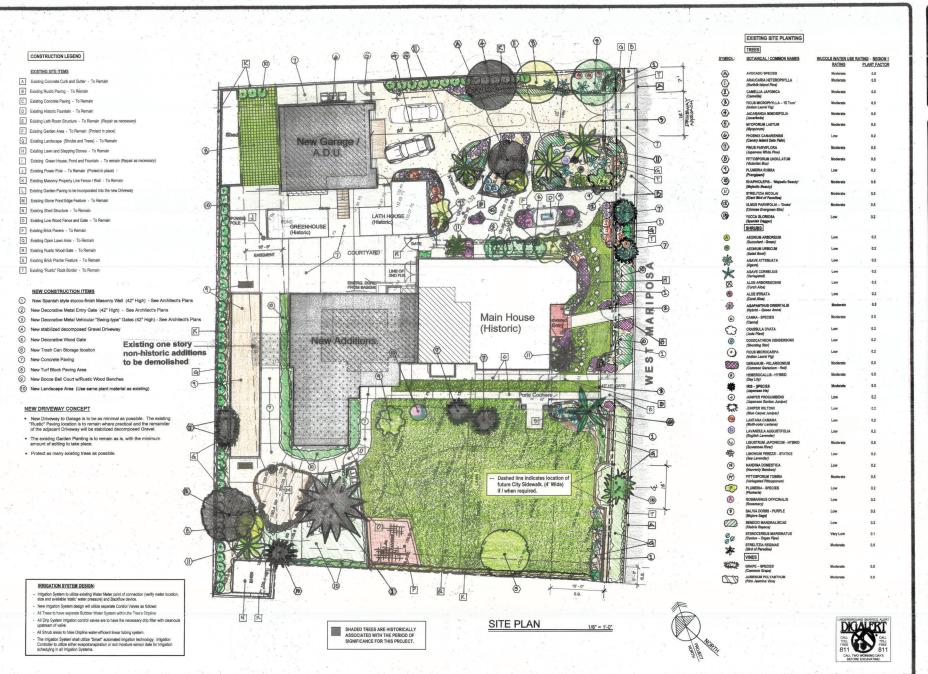
LANDSCAPE ARCHITEC JAMES PEKARSKE 1219 Genado San Clemente, Ca. 28673 Physic (949) 306-6806 Cal.



NIELSEN RESIDENCE 222 West Mariposa San Clemente, CA 92672

EXISTING SITE PLANTING PLAN

DRAWN .	
DN / AN / ML	
12-15-2021	
1/8" = 1'-0"	
JOS NO. 8221-011	
SHEET	
1.4	





NIELSEN RESIDENCE 222 West Mariposa San Clemente, CA 92672 San

> PROPOSED LANDSCAPE

DRAWN
JP CHECKED
DN / AN/ ML
4-24-2023
BCALE
1/8" = 1'-0"
JOS NO.
#221-011
SHEET

L-2