

POLICY AND PROCEDURE

Subject:	Partnership of Activities, Facility Rentals and Special Events	Index:	Financial Services
		Number:	204-1
Effective Date:	December 18, 2018	Prepared By:	Beaches, Parks and Recreation
Supersedes:	204-1, dated 5/20/99	Approved By:	The A

1.0 **PURPOSE:**

It is the purpose of this policy to define criteria and procedure for the Partnership activities, facility rentals and special events in the City including provisions for in-kind services and financial support.

2.0 ORGANIZATIONS AFFECTED:

All city departments

3.0 **REFERENCES:**

San Clemente Municipal Code Chapter 29B City of San Clemente Policy and Procedure No. 204-

4.0 **POLICY:**

- 4.1 It is the desire of the City of San Clemente to encourage and promote activities, facility rentals and special events on a year round basis within the city limits hat provide valuable cultural, recreational and civic benefits to the residents, visitors and businesses of the community. In order to create an atmosphere of partnership between the City, the activity, facility rental and special event organizations, this policy and procedure is designed to provide consistent criteria to evaluate activities, facility rentals, special event partnerships and financial support requests.
- 4.2 Partnership is utilized to provide support services to an organization that is presenting an activity, facility rental or special event. Support services provided through the City include but are not limited to the following:
 - 1. Facility rental/related special fees
 - 2. Site preparation and maintenance
 - 3. Parking/traffic control
 - 4. Program security

- 5. Program coordination/facility supervision
- 6. Site inspection
- 7. Event insurance
- 4.3 General City Administrative Support Services are not available for allocation including but not limited to: data processing, word processing, printing, purchasing/clerical support and legal services.
- 4.4 Partnership funding levels are based upon estimates of the direct staff, equipment or rental facility costs associated with providing City services for the program. Related processing administrative overhead charges will not be included in the pricing procedure.
- 4.5 The organization and program must meet and comply with the following established funding guidelines to be eligible for Partnership.

4.5.1 Guidelines for Partnership:

City Council may waive any of the following guidelines at their discretion.

- a. Be registered with the State of California as a not-for-profit community organization, exempt under Section 501 (c) of the Internal Revenue Code, or for new organizations, be registered at the time the City Council approves the Partnership request.
- b. Adhere to the stated policies of the City of San Clemente.
- c. Provide the City of San Clemente with a copy of current constitution/by-laws and policies/procedures if so requested by the City.
- d. Carry adequate public liability insurance naming the City of San Clemente as additional insured if so required by the City.
- e. Not discriminate in employment or in customers served because of race, religion, national origin, or sex.
- f. Provide access for activity/facility rental/special event review by City representatives for purposes of monitoring the program.
- g. Provide a financial accounting and narrative report in writing evaluating the activity/facility rental/special event if so requested by the City.
- 4.6 The Beaches, Parks and Recreation Commission shall utilize the following criteria to make recommendations to City Council regarding Partnership requests. Please note that under the Special Events Ordinance, San Clemente Municipal Code Chapter 29B, Protected Free Speech Special Events shall automatically be granted a waiver of fees, without City Partnership, upon showing the City Manager that the fee requirements create a material financial hardship.

4.6.1 <u>Guidelines for Partnership Qualifications</u>:

City Council may waive any of the following guidelines at their discretion.

- a. The organization requesting Partnership is a not-for-profit civic or social organization, exempt under Section 501 (c) of the Internal Revenue Code, committed to enhancing the quality of life of San Clemente residents, visitors and businesses.
- b. The activity/facility rental/special event provides valuable cultural, recreational and civic benefits to the residents, visitors and businesses of the community.
- c. The revenue generated by the activity/facility rental/special event largely or entirely benefits the residents, visitors and businesses of San Clemente to such an extent that the Partnership is justified.
- d. The payment of the fees or costs associated with the activity/facility rental/special event create a financial hardship on the organization and/or persons sponsoring the program.
- e. The organization requesting Partnership demonstrates its ability to generate financial and human resources from other sources. All donations, sponsors, and fundraisers must adhere to the guidelines set forth in the City of San Clemente Policy No. 204-____. Donors and sponsors are subject to approval and the standards outlined in said Policy.
- f. The activity/facility rental/special event is held primarily within San Clemente city limits or serves a greater benefit to San Clemente and its residents.
- g. The organization requesting partnership agrees that if its events will involve the sale or service of alcoholic beverages, all persons selling or serving such alcoholic beverages will have attended a responsible beverage service training class prior to the occurrence of the event or, if such a class is not available prior to the date on which the event is to occur that, prior to the event, all persons who will be selling or serving alcoholic beverages will have obtained the Responsible Beverage Service Training Manual from the City, will have reviewed the manual, taken and passed the Special Event Alcohol Serving quiz incorporated into the manual, signed the Responsible Alcohol Service Agreement and returned all of the above to the City prior the Event.

5.0 **DEFINITIONS:**

5.1 Activity: Any organized program that is not encompassed in the definitions for

special event or facility rental provided below.

- 5.2 <u>Facility Rental</u>: An organization that utilizes a City of San Clemente building or park for the sole purpose of implementing an organized program. Under this definition, the facility rental will not partially occur or impact public right-of-way.
- 5.3 Partnership: An association created between the City of San Clemente and another organization for the specific purpose of implementing an activity, facility rental or special event. The Partnership may allocate specific responsibilities for the implementation of the program to each partner.
- Special Event: Any organized activity within the City that lasts for either 45 consecutive days or less, or 14 non-consecutive days or less in a year. Special events include, but are not limited to, amusement attractions, athletic events, concerts, exhibitions, fairs, fund raising events, parades, surfing contests and carnivals. It does not include construction projects, funerals or other activities which do not partially occur or impact upon the public right-of-way, nor attract more than 20 people during any given 24-hour period. As defined by the Special Event Ordinance, special events fall within two categories: "Commercial Special Event" and "Non-Commercial Special Event". Although the ordinance utilizes these terms for technical legal reasons, they are likely to be misinterpreted by most people. In order to avoid this potential problem, staff shall use the name "Regular Special Event" to identify a "Commercial Special Event" and "Protected Free Speech Special Event" to identify a "Non-Commercial Special Event", as defined below.
 - 5.4.1 Protected Free Speech Special Events (Non-Commercial Special Event): A protected Free Speech Special Event is an event whose principal or primary purpose is the dissemination of political, philosophical, or social views. This includes fund raising activities for non-profit organizations which enable such organizations to disseminate their views. The United States Supreme Court has said that "because charitable solicitation is characteristically intertwined with informative and perhaps persuasive speech seeking support for particular causes or for particular views on economic, political or social issues,...it must be treated as fully protected activity under the First Amendment." Examples of Protected Free Speech Special Events include demonstrations and similar types of parades or marches, the sale of products by a group or organization when such products contain a political, philosophical, social or religious message; and prayer groups.
 - 5.4.2 Regular Special Events (Commercial Special Event): Regular Special Events involve the vast majority of the special events, including most of those listed above under 5.4 involving profit and non-profit organizations.

6.0 **PROCEDURE:**

- 6.1 Requests for Partnership of Activities, Facility Rentals or Special Events
 - 6.1.1 All requests for Partnership activities, facility rentals or special events shall

be submitted to the Beaches, Parks and Recreation Department for review a minimum of 90 days prior to the proposed activity, facility rental or special event. After initial review by the Department, a report on the request shall be forwarded to the Beaches, Parks and Recreation Commission for consideration.

- 6.1.2 The Beaches, Parks and Recreation Commission shall make a recommendation to City Council either approving the requested activity, facility rental or special event and associated adjustment or waiver in fees/services or deny said activity, facility rental or special event. Requests for Partnership are not to be considered in the first year the activity, facility rental or special event is held. However, it is important for the Beaches, Parks and Recreation Commission to know that the sponsoring organization is interested in a future Partnership with the City. Based upon approval of the activity, facility rental or special event by City Council, said activity, facility rental or special event may be implemented by the sponsoring organization.
- 6.1.3 The sponsoring organization shall be required to re-apply for Partnership (form attached) of their activity, facility rental or special event in the second year. Once again, the request shall be submitted to the Beaches, Parks and Recreation Department 90 days prior to the proposed activity, facility rental or special event. After initial review by the Department, a report on the request shall be forwarded to the Beaches, Parks and Recreation Commission for consideration. The Commission shall review the activity, facility rental or special event based upon the experience of the prior year and make a recommendation to City Council approving or denying the activity, facility rental or special event. At this time, the Commission has the option to recommend City Council approval of a tentative Partnership between the event organizer and the City based upon satisfactory performance of the activity, facility rental or special event in the second year.
- 6.1.4 At the next regularly scheduled Beaches, Parks and Recreation Commission meeting after completion of the approved activity, facility rental or special event in its second year, any member of the Commission may request that the activity or special event be placed on the next Commission agenda for review. If no commission member requests said review, the activity, facility rental or special event shall automatically be accepted as a Partnership activity, facility rental or special event.
- 6.1.5 Upon acceptance of an activity, facility rental or special event as a Partnership, the activity, facility rental or special event no longer requires Parks and Recreation Commission review or City Council approval on a year to year basis. In addition, all responsibilities required of the organization and the City, including adjustment or waiver of fees/services, that were approved by City Council in the prior year shall become a part of the Partnership and automatically be authorized on a year to year basis. This Partnership shall remain in effect unless the purpose of the activity, facility rental or special event substantially changes or the sponsoring organization requests a change

in the responsibilities or fees/services provided by the City.

6.1.6 The Beaches, Parks and Recreation Commission or City Council shall have the authority to request a review of any Partnership activity, facility rental or special event at any time. City Council may discontinue support of a Partnership activity, facility rental or special event at any time and the Commission may recommend that City Council discontinue support at any time.

6.2 Existing Co-Sponsorship Activities, Facility Rentals or Special Events

6.2.1 All City Council approved co-sponsored activities, facility rentals and special events in existence prior to January 1, 1995, shall be grandfathered in as City Partnership activities, facility rentals or special events at the current City Council approved level of support (associated responsibilities and adjustment or waiver of fees\services). These Partnership activities, facility rentals and special events shall be subject to all of the requirements of this Partnership of Activities, Facilities and Special Events Policy and Procedure.

6.3 Ongoing Review of Partnership Activities, Facility Rentals or Special Events

6.3.1 It is the goal of the City to maintain effective partnership agreements with its approved Partner Organizations by conducting annual reviews of events and programs performed within all partnership agreements. Upon the completion of a Partner Activity, Facility Rental, or Special Event, the hosting organization will be required to complete Partnership Event/Activity Review Form (attached). This form will be submitted to the Beaches, Parks and Recreation Commission for review and then to the City Council as a Receive and File report. The Commission and/or Council are able to request additional information or details as needed.



CITY OF SAN CLEMENTE APPLICATION REQUEST FOR PARTNERSHIP OF ACTIVITIES, FACILITY RENTALS, & EVENTS

PLEASE SUBMIT COMPLETED APPLICATION 90 DAYS IN ADVANCE OF EVENT

APPLICANT INFORMATION		
Name of Program:		
Organization Name:		
Contact Name/Title:		
Address:		
Email:		
Primary Ph:	Secondary Ph:	
GENERAL PROGRAM INFORMATION		
Has this program/organization requested or rece status from the city in the past?	ived partnership	☐ YES, SEE BELOW ☐ NO
If yes, identify all specific of past partnership:		
Has this program/activity occurred at least two (2 approved fee waiver by city council?	!) times with an	☐ YES, SEE BELOW ☐ NO
If yes, provide dates of past events:		
Date(s) of program:		
Time(s) of program:		
Description Of Program: (attach extra pages as needed)		
	_	
Summarize the objectives of the program in terms visitors and businesses (attach extra pages as ne	s of service/benefit (eeded):	to the community, its residents,
Estimated Attendance:		

Provide percentag	ge estimates of a	ges of persons at	tending the progra	ım:	
0-12 Years: %	13-21 \ %	ears:	22-40 Years: %	40+ Years: %	
Is this a fundraise	r?	☐ YES, SEE B	ELOW 🗆 NO		
If yes, what is the the revenue?	intended use of				
General Budget Overview (itemized budget must be attached)		Total Expenses		Total Revenue	
CITY SERVICE	REQUESTS (C	HECK ALL TH	AT APPLY)		
☐ YES ☐ NO	Facility rental fe	es	· · · · ·		
☐ YES ☐ NO	Fencing/barricades				
☐ YES ☐ NO	Posting signs/banners				
☐ YES ☐ NO	Street closure				
☐ YES ☐ NO	Reserved parking				
☐ YES ☐ NO	Traffic control				
☐ YES ☐ NO	Dumpsters				
☐ YES ☐ NO	Police services				
☐ YES ☐ NO	Electrical				
☐ YES ☐ NO	Water				
Please list all othe	r requests that m	ay not be include	d in the informatio	n above:	
SIGNATURE & /	ACCEPTANCE				
JONE	COLITIANCE	# ## Description			
PRINTED NAME		SIGNATU	IRE	DATE	
 Names/Ad 		certificate from to of Directors	HYOUR FINAL Some State of Califor		

Please submit this application to the Recreation Division by email at recreation@san-clemente.org or mail to 100 N. Calle Seville, San Clemente 92672. For questions, contact Recreation at (949) 361-8264.



CITY OF SAN CLEMENTE PARTNERSHIP PROGRAM/EVENT REVIEW

It is the goal of the City to maintain effective partnership agreements with its approved partner organizations by conducting annual reviews of events and programs performed within all partnership agreements. The following form is required to be completed within 60 days of all partnered events. The information provided will be reviewed by staff and the City Council

GENERAL	INFORMATION	
PARTNER ORGANIZATION:		
NAME OF EVENT:		
DATE OF EVENT: Click here to enter a date.	LOCATION:	
DESCRIPTION OF EVENT:		
TOTAL ATTENDANCE:	TAL PARTICIPAN	TS (IF APPLICABLE):
NO. OF VOLUNTEERS:		
PRIMARY POPULATION SERVED: - YOUTH	(0-17 YRS) 🗆 ADU	LTS SENIORS (55+)
MAJOR HIGHLIGHTS & MILESTONES:		
AREAS FOR IMPROVEMENT/ENHANGEMENT		MCESMISHERIED
TOTAL EXPENSES: \$	GROSS REVEN	
WERE FUNDS DONATED BACK TO THE CITY IF YES, TOTAL AMOUNT? \$ TOWARDS WHAT PROGRAM/SERVICE?	? UYES DNO	
WERE THERE SPONSORS? ☐ YES ☐ NO IF YES, LIST SPONSORS & AMOUNT.		

Return to Recreation@san-clemente.org and a staff member will be in contact with you with any further questions. We thank you for your organization's work within the City of San Clemente and look forward to working with you in the future.