City of San Clemente Climate Action Plan

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Memorandum

То	Tom Bonigut	Page 1
CC		
	City of San Clemente Community and Municipal Gree	enhouse Gas Emissions
Subject	Inventory	-
From	Whitney Leeman and Chandra Krout	
Date	March 11, 2011	

This memorandum presents the City of San Clemente's (City's) greenhouse gas (GHG) emissions inventory for community-wide and local government operations. The purpose of the GHG emissions inventory is to identify source types, distribution, and overall magnitude of GHG emissions to enable policy makers to implement cost-effective GHG-reduction strategies in policy areas over which they have operational or discretionary control.

AECOM has developed a GHG emissions inventory (inventory) for community and municipal GHG emission sources for the 2009 base year for the City. This inventory will be used to support the City's Climate Action Plan (CAP).

GREENHOUSE GAS EMISSIONS INVENTORY

Overview

A GHG inventory is an accounting of the quantities of GHGs emitted by various sources over a specific period of time. The inventory is often developed by local governments and used in larger planning documents called climate action plans (CAPs) that provide estimates of baseline GHG emissions, business-as-usual projections, and measures to reduce future emissions, generally in conformance with the Global Warming Solutions Act of 2006 (AB 32).

Inventories for the community and local government operations were developed for the City, and each inventory is broken down into emissions sectors. An emissions sector is a distinct subset of a market, society, industry, or economy, whose components share similar characteristics. The 2009 inventory was compiled for the following emission sectors: energy consumption (electricity and natural gas use), on-road transportation, solid waste, water use and wastewater treatment. Government-related GHG emission sources can be considered a subset of the communitywide emissions inventory, and a municipal inventory typically comprises a small fraction of a communitywide inventory.

This inventory focuses on the three GHGs most relevant to communitywide and municipal operations: carbon dioxide (CO_2), methane (CH_4), and nitrous oxide (N_2O). Converting emissions of non- CO_2 gases to units of CO_2 e allows GHGs to be compared on a common basis (i.e. on the ability of each GHG to trap heat in the atmosphere). Non- CO_2 gases are converted to CO_2 e using internationally



recognized global warming potential (GWP) factors. GWPs were developed by the Intergovernmental Panel on Climate Change (IPCC) in its Third Assessment Report (TAR) to represent the heat-trapping ability of each GHG relative to that of CO₂. For example, the 100-year GWP of CH₄ is 23 because one metric ton of CH₄ has 23 times more ability to trap heat in the atmosphere than one metric ton of CO₂, on a 100-year timescale. The GWP of N₂O is 296.

Baseline Year

Reporting GHG inventories on a calendar year basis is a standard practice; the United Nations Framework Convention on Climate Change (UNFCCC), the Kyoto Protocol, The European Union Emission Trading System (EU ETS), The California Climate Action Registry (CCAR), The Climate Action Reserve, and the state of California's mandatory reporting regulation under AB 32 all require GHG inventories to be tracked and reported on a calendar year basis. The City's community and municipal inventories were prepared for the year 2009.

Inventory Approach

The municipal inventory was prepared using the Local Government Operations Protocol (LGOP) which was developed by the California Air Resources Board (ARB), California Climate Action Registry (CCAR), and Local Governments for Sustainability (ICLEI), in collaboration with The Climate Registry (ARB 2010). The LGOP is designed to provide a standardized set of guidelines to assist local governments in quantifying and reporting GHG emissions associated with their government operations. The LGOP strongly encourages local governments to utilize operational control when defining their organizational boundary. The LGOP states that operational control most accurately represents the emission sources that local governments can influence. Operational control is also the consolidation approach required under AB 32's mandatory reporting program and is consistent with the requirements of many other types of environmental and air quality reporting. This inventory was prepared using the operational control approach.

Currently, there is no standard community emissions protocol; however, many documents have been developed to guide development of community GHG inventories. The boundary for defining community emissions is generally the physical geographic boundary of the community. The community inventory, then, will include governmental, residential, industrial, and commercial activities. While the geographic definition of a community's boundary works well for direct emissions (i.e. GHGs emitted from within the City's boundaries), indirect source emissions produced outside the City's boundarides (such as those resulting from imported electricity and water) and mobile source emissions are more challenging. Methodologies for estimating emissions from each sector are described below.

Unlike local pollutants such as diesel exhaust, it is unimportant where GHGs are actually released, because of their long atmospheric lifetimes and subsequent impact on global climate change; the important issue is reducing overall GHG emissions under the City's operational control by reducing fossil fuel combustion through conservation or low-carbon energy alternatives.



Methodology

City staff and AECOM collected data from various sources, including City departments, public utilities, and private entities that provide services to and within the community. Data collection included activities specific to municipal operations (e.g. local government energy use, vehicle fuel use/mileage, water use, and solid waste disposal) and communitywide activities (e.g., total citywide energy use, vehicle miles traveled (VMT), solid waste disposal, water use, and wastewater generation) that occurred in 2009.

AECOM used emissions factors recommended by the CCAR, the California Energy Commission (CEC), the US Environmental Protection Agency (EPA), the Intergovernmental Panel on Climate Change (IPCC), among others, to estimate CO₂e emissions for municipal operations and communitywide activities. Emission factors are continually being refined and improved to reflect better measurement technology and research.

Energy Consumption - Electricity and Natural Gas

The energy consumption sector includes electricity and natural gas use by residential, commercial, and industrial establishments within the legal boundaries of the city. Although emissions associated with electricity production are likely to occur in a different jurisdiction, consumers are considered accountable for the generation of those emissions. Electricity-related GHG emissions are considered indirect emissions. Indirect emissions are those that are generated as a result of activities occurring within the jurisdiction, but are released in different geographic areas. For example, a (city) resident may consume electricity within the city, but the electricity may be generated in a different region. Direct emissions are those occurring where they are generated (e.g., natural gas combustion for heating or cooling).

San Diego Gas and Electric (SDG&E) provided electricity consumption data in kilowatt-hours pr year (KWh/yr) and Sempra Energy provided natural gas consumption data in therms per year (therms/yr). These two entities provide all electricity and natural gas to San Clemente.

Electricity-related GHG emissions were quantified using an SDG&E-specific emission factor for CO₂ from the Climate Registry for 2008. Emission factors for CH₄ and N₂O were obtained from the CCAR protocol (2008 statewide averages). Emissions factors for CO₂, CH₄, and N₂O for natural gas were obtained from the CCAR protocol.

Transportation

The transportation sector includes the operation of on-road vehicles. Emissions from mobile combustion can be estimated based on vehicle fuel use and/or miles traveled data in conjunction with either fuel-specific emission factors from CCAR, or VMT-specific emission factors from EMFAC 2007 (see subsequent discussion). CO_2 emissions, which account for the majority of emissions from mobile sources, are directly related to the types and quantities of fuel combusted and thus can be calculated using fuel consumption data. CH_4 and N_2O emissions are more dependent on vehicular emissions control technologies and distance traveled. The calculation of CH_4 and N_2O emissions requires data on vehicle characteristics (which takes into account emission control technologies) and vehicle miles traveled (VMT).



Communitywide VMT, as well as City employee commute data were provided by the traffic consultant, Fehr & Peers. Details on the methodology can be found in the Fehr and Peers Memorandum dated March 3, 2011 titled *VMT Estimates for San Clemente Climate Action Plan.* This Memorandum can be found at the end of this document. The City provided total fuel consumption and VMT data for the City vehicle fleet for fiscal year 2008/2009.

Emissions factors for the transportation sector were obtained using ARB's vehicle emissions model, EMFAC2007. EMFAC2007 is a mobile source emissions model for California that provides vehicle emission factors by pollutant, county, vehicle class, and mode of operation. For the 2009 mobile emissions inventory, VMT and CO₂ emissions factors from EMFAC (for the Orange County fleet mix) were used for the communitywide inventory, and fuel consumption and CCAR emissions factors were used for the municipal inventory (for the City fleet mix).

Solid Waste

The solid waste sector includes emissions associated with the collection, processing, and disposal of solid waste. Fugitive CH₄ emissions are released from solid waste facilities, namely landfills that accept organic waste. Emissions generated from solid waste disposal are primarily CO₂, which occur under aerobic conditions, and CH₄, which are generated under anaerobic conditions. Biogenic CO₂ emissions are considered part of the short-term carbon cycle, and are not included in GHG emissions inventories.

Community and government-generated solid waste data were provided by the City. GHG emissions associated with solid waste collected from the community and local government were estimated using EPA's Waste Reduction Model (WARM) model and waste characteristics from the California Department of Resources Recycling and Recovery (CalRecycle).

Wastewater

The wastewater sector generates fugitive CH_4 emissions associated with wastewater treatment processes, including primary and secondary treatment, sludge digestion and N_2O emissions associated with effluent discharge. CO_2 emissions associated with energy needed to treat wastewater are included in the "water" sector. As mentioned previously, biogenic CO_2 emissions associated with wastewater treatment are not counted in GHG emissions inventories.

Wastewater inflows and biochemical oxygen demand (BOD, used as an indicator of CH₄ generation potential) to the City plant and to Santa Marigarita Water District were provided by the City for the year 2009. Local government wastewater generation rates for use in the municipal inventory were not available separately; however, municipal wastewater emissions are accounted for in the communitywide inventory.

GHG emissions associated with wastewater treatment were calculated using IPCC methodology for centralized, aerobic wastewater treatment plants. (IPCC 2006).



Water Consumption

The water sector includes emissions from energy associated with water treatment, distribution, and conveyance of water to the City, as well as wastewater treatment and discharge.

Water for the City is provided by local (well) sources, as well as imports and recycled water. Approximately 16% of the City's water production/consumption is from local sources (8% recycled water and 8% groundwater).

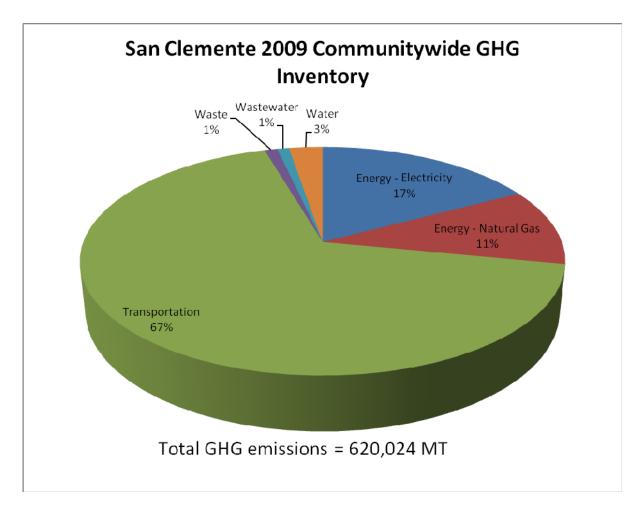
The California Energy Commission (CEC) has published water-energy intensity reports that provide estimates of the energy required for conveyance, treatment, and distribution of water, as well as treatment and discharge of wastewater. Many communities of Southern California must import their water supplies hundreds of miles from remote locations via the Colorado River and Northern California canals and pipelines. The conveyance and distribution of water from these remote locations involves a high electricity demand factor for the City's water imports. However, the local source of water from the City's water department does not require long-distance conveyance, and therefore the energy demand from local sources is much lower. An energy factor for local water sources was obtained from Electric Power Research Institute (EPRI).

In addition, all water is treated to be potable, but water used in outdoor activities, such as landscape irrigation, is not subject to wastewater treatment, and therefore energy demand associated with wastewater treatment is not included outdoor water consumption estimates. An average emissions factor from the CEC was used to account for both indoor and outdoor water uses.

Results

Reporting emissions by sector provides a useful way to understand the sources of both communitywide and municipal emissions. By better understanding the relative scale of emissions from each of the sectors, the City can more effectively focus emissions reductions strategies to achieve the greatest emissions reductions. Mobile sources and energy consumption are the largest contributors to the City of San Clemente's 2009 communitywide GHG inventory. The transportation and energy sectors account for approximately 67% and 28% of the total 620,024 MT CO₂e/yr, respectively. The next largest emissions sector is water use, which accounts for approximately 3% of the total communitywide emissions in 2009. The contributions of solid waste and wastewater each contributed less than 1% of the total.





DISCUSSION

As may be seen in Table 1, the largest sources of GHG emissions for 2009 are the following, in descending order:

- 1. Transportation (67%)
- 2. Electricity consumption (17%)
- 3. Natural gas consumption (11%)
- 4. Water consumption (3%)

The remaining sources, comprising 2% of total 2009 GHG emissions, are similar in magnitude:

- 1. Solid waste disposal
- 2. Wastewater generation

The City will likely be able to achieve the largest, most cost-effective emissions reductions from VMT reduction and energy conservation-related GHG reduction measures, which will be strong focus areas within the CAP. Per-capita emissions for the City were 10 MT CO₂e/person in 2009.

AECOM

Table 1. City of San Clemente 2009 Communitywide GHG Emissions			
Sector		MT CO₂e	%
Transportation	417,740		67%
Energy			
Electricity	106,871		17%
Natural Gas	67,249		11%
Water	16,350		3%
Solid Waste	6,115		1%
Wastewater	5,699		1%
Total	620,024		100%

Municipal operations within the City during 2009 contributed 5,995 MT CO₂e, which less than 1% of the total communitywide GHG emissions. The primary source of municipal GHG emissions was energy consumption (Table 2). Therefore, City will likely be able to achieve the largest, most cost-effective emissions reductions from energy conservation-related GHG reduction measures.

Table 2. City of San Clemente Municipal GHG Emissions 2009		
Sector	MT CO₂e	%
Energy		
Electricity	4,264	71%
Natural Gas	300	5%
Transportation		
Vehicle Fleet	619	10%
Employee Commute	448	7%
Solid Waste	184	3%
Water	180	3%
Total	5,995	100 % ¹
¹ Total may not add to 100% due to rounding.		



REFERENCES

California Air Resources Board (ARB)

2010 Local Government Operations Protocol For the quantification and reporting of greenhouse gas emissions inventories. Version 1.1. May.

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California Climate Action Registry (CCAR). 2009. General Reporting Protocol, Version 3.1: Tables C.2, C.4, C.7, and C.8.

California Energy Commission (CEC). 2005. California Energy - Water Relationship Staff Report, CEC-700-2005-011-SF.

CalRecycle (Formerly California Integrated Waste Management Board). 2008. California 2008 Statewide Waste Characterization Study.

Intergovernmental Panel on Climate Change. 2006. IPCC Guidelines for National Greenhouse Gas Inventories; Chapter 6: Wastewater Treatment and Discharge.

U.S. Environmental Protection Agency. 2009. WAste Reduction Model (WARM).



MEMORANDUM

Date: March 3, 2011

To: Chandra Krout - AECOM

From: Chris Gray - Fehr & Peers

Subject: VMT Estimates for San Clemente Climate Action Plan

IE11-0061

The purpose of this memorandum is to provide VMT estimates for use in developing the San Clemente Climate Action Plan. These estimates include existing year community wide VMT and also City Employee VMT for both existing and future years.

VMT FORECASTS

According to Austin-Faust (who maintains the City of San Clemente's Travel Demand Model), the existing VMT for the City is 2,180,705 on a daily basis. Future Year VMT estimates will be forthcoming.

VMT ESTIMATES AND FORECASTS FOR CITY EMPLOYEES

Table 1 documents the VMT estimates obtained from our survey of City Employees. We employed the following process to obtain this information:

- From our survey, we determined that there were 106 persons who responded
- These 106 respondents indicated that they generally drove to the City offices and also traveled to the City offices a majority of the week. Nearly all respondents traveled to the City employee offices on a daily basis.
- We used data from questions related to vehicle miles traveled (VMT) for personal and City-owned vehicles to calculate a typical travel profile for City employees
- We then applied this travel profile to the existing number of employees
- We then

Table 1				
	City Employee \		k Forecasts	
		2009-2035		
Year Number of City Employees Private Vehicle Vehicle VMT City Owned Vehicle VMT City Owned Vehicle)				
2009	197	4,252	1,154	5,405
2020	206	4,403	1,195	5,598
2035 206 4,403 1,195 5,598				
Source: Fehr & Peers, 201	Source: Fehr & Peers, 2011			

We hope you find this information helpful. Please contact Chris Gray (<u>c.gray@fehrandpeers.com</u> or 951-274-4801) if you have any questions or need more information from us at this time.



Memorandum

То	Tom Bonigut	Page 1
CC		
Subject	City of San Clemente Greenhouse Gas E	missions Reduction Target
From	Culley Thomas, Chandra Krout	
Date	March 17, 2011	

AECOM recommends that the City of San Clemente utilize the greenhouse gas (GHG) reduction targets contained in this memorandum to guide the development of the City's Climate Action Plan (CAP) and to demonstrate the jurisdiction's commitment to California's climate protection efforts. The memorandum describes (a) existing California climate change legislation and State guidance relevant to establishing a GHG reduction target, (b) recommended communitywide and municipal operations GHG reduction targets, and (c) the range of targets set by other California jurisdictions completing Climate Action Plans.

STATE LEGISLATION

California has adopted a wide variety of regulations aimed at reducing the State's GHG emissions. While State actions alone cannot stop global warming, the adoption and implementation of this legislation demonstrates California's leadership in addressing this challenge.

Executive Order S-3-05

Executive Order (EO) S-3-05 states that California is vulnerable to the effects of climate change, including reduced snowpack in the Sierra Nevada Mountains, exacerbation of California's existing air quality problems, and sea level rise. To address these concerns, the executive order established statewide targets to reduce GHG emissions to 2000 levels by 2010, to 1990 levels by 2020, and to 80% below 1990 levels by 2050.

Assembly Bill 32 and Climate Change Scoping Plan

Assembly Bill (AB) 32, the California Global Warming Solutions Act of 2006, requires California to reduce statewide GHG emissions to 1990 levels by 2020. AB 32 directs ARB to develop and implement regulations that reduce statewide GHG emissions. The Climate Change Scoping Plan (Scoping Plan) was approved by ARB in December 2008 and outlines the State's plan to achieve the GHG reductions required in AB 32. The Scoping Plan contains the primary strategies California will implement to achieve a reduction of 169 million metric tons of carbon dioxide equivalent, or approximately 28% from the State's projected 2020 emission levels.

In the Scoping Plan, ARB encourages local governments to adopt a reduction goal for municipal operations emissions and move toward establishing similar goals for communitywide emissions that parallel the State commitment to reduce GHGs. The Plan identifies California's cities and counties as "essential partners" within the overall statewide effort and recommends that local governments set a GHG reduction target of 15 percent below 2005-2008 levels by the year 2020. Though the specific role local governments will play in meeting the State's GHG reduction goals is still being defined, they will nonetheless be a key player.



Senate Bill 375

Additionally, Senate Bill (SB) 375 established a process whereby regional targets for reduced passenger vehicle and light duty truck GHG emissions have been established for each Metropolitan Planning Organization (MPO) in the state, including the Southern California Association of Governments (SCAG). The Air Resources Board adopted targets for the SCAG region include an eight percent per capita reduction by 2020 and a 13 percent per capita reduction by 2035. It should be noted that this is a regional target and not necessarily a target for each member jurisdiction.

Senate Bill 97

Senate Bill (SB) 97 acknowledges that climate change is a prominent environmental issue that requires analysis under the California Environmental Quality Act (CEQA). Pursuant to SB 97, the State CEQA Guidelines were updated in 2010 to include provisions for mitigating GHG emissions and/or the effects of GHG emissions. The amended CEQA Guidelines (Section 15183.5) allow jurisdictions to analyze and mitigate the significant effects of GHGs at a programmatic level by adopting a plan for the reduction of GHG emissions. Later, as individual projects are proposed, project specific environmental documents may tier from and/or incorporate by reference that existing programmatic review in their cumulative impacts analysis. If a plan is to be used for tiering or incorporation by reference purposes, it should contain enforceable reduction measures and demonstrate that it can reliably reduce the community's GHG emissions to a degree that contributes its fair share to State emissions reduction efforts (see Attorney General's guidance below).

Attorney General Guidance

In March 2009 correspondence to local governments completing General Plan updates, the State Attorney General's Office emphasized and expanded upon this recommendation by stating that communitywide targets should align with an emissions trajectory that reflects California's aggressive near term, interim (1990 levels by 2020), and long-term (80 percent below 1990 levels by 2050) GHG emissions limits set forth in AB 32 and Executive Order S-3-05.

The Attorney General's August 2009 letter to San Diego County states that GHG projections associated with a General Plan update should estimate the emission levels through the full planning horizon not just in 2020. Though the letter only explicitly calls for 2030 projections, it could be assumed that an emission reduction target for 2030 would also be required.

Summary of State Guidance on Local Government Targets

Table - 1 provides a summary of the State of California's guidance to local governments regarding GHG reduction targets. This guidance applies to both municipal operations and communitywide emissions reductions efforts.

TABLE - 1: Summary of State Guidance on Local Government Targets

Target Year 2020		Interim Year Between 2020-2050	2050
AB 32 Scoping Plan Recommended Target	15% below 2005-2008 levels	NA	NA
Attorney General's Office Guidance	15% below 2005-2008 levels	Demonstrate a trajectory toward 2050 levels (e.g., 37.7% below 2005-2008 levels by 2030)	80% below 1990 levels or 83% below 2005-2008 levels



RECOMMENDED GHG TARGETS FOR THE CITY OF SAN CLEMENTE

The City should select GHG emissions reduction targets that are effective and attainable. AECOM recommends that the City adopt the following 2020 and 2030 GHG reduction targets that conform to the State's guidance. Because 2009 serves as the year of the baseline inventory, the reduction targets are expressed as percent reductions below 2009 levels (see Appendix A for an approximate comparison to 1990 baseline targets). The targets would apply to both communitywide and municipal operation GHG reduction efforts.

2020 Target: 15 Percent below 2009 Levels

Selecting a reduction target that calls for GHG emissions to be 15 percent below 2009 levels by 2020 offers the following benefits:

- Consistent with current guidance offered by ARB and the California Attorney General's Office
- Demonstrates contribution to State AB 32 GHG emissions reduction goals for 2020

Attaining a 15 percent reduction below 2009 levels would require communitywide emissions to be reduced by approximately 93,004 MT CO₂e/year from existing levels by 2020. Municipal operations emissions would need to be reduced by approximately 901 MT CO₂e/year from existing levels by 2020.

2030 Target: 37.7 Percent below 2009 Levels

A target that strives to reduce GHG emissions to be 37.7 percent below 2009 levels by 2030 provides the following benefits:

- Consistent with the guidance offered by the California Attorney General's Office
- ▶ Demonstrates a trajectory toward the State's long-term (EO-S-3-05) emissions reduction goals
- Aligns with the City of San Clemente General Plan update planning horizon

Achieving the 37.7 percent reduction below 2009 levels would require communitywide emissions to be reduced by approximately 233,718 MT CO₂e/year from existing levels by 2030. Municipal operations emissions would need to be reduced by approximately 2,265 MT CO₂e/year from existing levels by 2030.

TABLE - 2: Recommended Communitywide Reduction Targets and Emission Levels 2020 and 2030

Year	Reduction Target Emission Level % below 2009 MT CO ₂ e/Year		Emission Reduction from 2009 Levels MT CO ₂ e/Year
2009	NA	620,024	NA
2020	15%	527,020	93,004
2030	37.7%	386,306	233,718

TABLE - 3: Recommended Municipal Operation Reduction Targets and Emission Levels 2020 and 2030

Year	Reduction Target % below 2009	Emission Level MT CO ₂ e/Year	Emission Reduction from 2009 Levels MT CO₂e/Year
2009	NA	6,008	NA
2020	15%	5,107	901
2030	37.7%	3,743	2,265



LOCAL GOVERNMENT TARGETS IN CALIFORNIA

While this memorandum recommends the City adopt the specific GHG reduction targets described above, the following section provides the City with insight into the range of targets that other California jurisdictions have adopted. As noted in the 2010 California Planner's Book of Lists published by the Governor's Office of Planning and Research, more than 50 California jurisdictions are in the process of adopting CAPs or similar plans and associated GHG reduction targets.

Local governments have established a diverse range of communitywide reduction targets. Among the numeric targets listed in Table - 4, Davis has set the highest 2020 communitywide GHG reduction target at carbon-neutral by 2020. Hayward has set the lowest communitywide GHG reduction target among participating jurisdictions at 12.5 percent below 2005 levels by 2020. The average 2020 reduction target among CA jurisdictions is approximately 22 percent below current levels.

TABLE - 4: Reduction Targets Adopted or Considered by Various California Jurisdictions

Jurisdiction Target(s)		Conformance with State 2020 Recommended Reduction Levels
Hayward	6 % below 2005 levels by 2013 12.5% below 2005 levels by 2020 82.5% below 2005 levels by 2050	Lower than State Recommended Level
Sacramento (City)	1990 levels by 2020	
Alameda County	15% below 2005 levels by 2020	Equivalent to
San Rafael	15% below current by 2020 80% below current by 2050	State Recommended Level
Orange	15% below current levels by 2020	
Union City	25% below 2005 levels by 2020	
Berkeley	33% below 2000 levels by 2020 80% below 2000 levels by 2050	
Santa Monica	15% below 1990 levels by 2015	
San Diego (City)	15% below 1990 levels by 2010	Higher than
San Francisco	20% below 1990 levels by 2012	State Recommended Level
Chula Vista	20% below 1990 levels by 2010	
Petaluma	25% below 1990 levels by 2015	
Davis	Carbon-neutral by 2020	

While the majority of jurisdictions have selected 2020 as the target year for their CAPs, numerous jurisdictions have also established 2030, 2035, and 2050 targets. These long-term targets demonstrate a trajectory toward the goal expressed in Executive Order S-3-05 (80 percent below 1990 by 2050), and the understanding that reductions of this scale are needed to achieve climate stability.



Appendix A

Comparison of 1990 Baseline Targets vs 2009 Baseline Targets

Target	Percent below	Percent below
Year	1990 Emission Levels	2009 Emission Levels
2020	0.0%	15.0%
2021	2.7%	17.3%
2022	5.3%	19.5%
2023	8.0%	21.8%
2024	10.7%	24.1%
2025	13.3%	26.3%
2026	16.0%	28.6%
2027	18.7%	30.9%
2028	21.3%	33.1%
2029	24.0%	35.4%
2030	26.7%	37.7%
2031	29.3%	39.9%
2032	32.0%	42.2%
2033	34.7%	44.5%
2034	37.3%	46.7%
2035	40.0%	49.0%
2036	42.7%	51.3%
2037	45.3%	53.5%
2038	48.0%	55.8%
2039	50.7%	58.1%
2040	53.3%	60.3%
2041	56.0%	62.6%
2042	58.7%	64.9%
2043	61.3%	67.1%
2044	64.0%	69.4%
2045	66.7%	71.7%
2046	69.3%	73.9%
2047	72.0%	76.2%
2048	74.7%	78.5%
2049	77.3%	80.7%
2050	80.0%	83.0%



Healthy Buildings

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November 1, 2011

Ms. Chandra Krout Principal, Krout and Associates 2321 Lincoln Avenue San Diego, CA, 92104

Subject: City of San Clemente - Forecasting for 2020 and 2030

Dear Ms Krout:

This document presents information regarding the baseline and business-as-usual forecasted conditions for the City of San Clemente Greenhouse Gas (GHG) Inventory. Where possible, the data should be representative of the recommended forecast years 2020 and 2030 (build out of the upcoming General Plan Update) to comply with federal, state, and local regulations (i.e., AB 32 and SB 375).

This effort is a collaborative between the City of San Clemente, Krout and Associates, and Healthy Buildings.

Please contact me if you have any questions.

Thank you,

Lena Ohta, CRM, LEED AP Sustainability Advisor, GHG Analyst T: 949.450.1111 M: 949.371.3365

Lena Ohta

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City of San Clemente BAU Forecast November 1, 2011 Page 2 of 8



Executive Summary

The City of San Clemente is a sustainability leader by understanding their greenhouse gas (GHG) emissions. Therefore, Healthy Buildings conducted a forecast emissions scenario under business-asusual (BAU) conditions, which used available data on growth conditions within the City (community-wide and municipal). Healthy Buildings, under the guidance of K&A, determined growth conditions derived from historical trends in population, employees, energy consumption, and land use. This document outlines forecasts for 2020 and 2030 (build out of the upcoming General Plan Update) to comply with federal, state, and local regulations (i.e., AB 32 and SB 375).

The City quantified emissions and established a baseline emissions inventory for 2009 against which to measure future progress, and understand the scale of emissions from various sources. Forecast proxies integrated 2010 values to more accurately reflect economic conditions. During the baseline year, San Clemente's operational greenhouse gas emissions, expressed in terms of metric tons of carbon dioxide equivalent (MTCO₂e), totaled 625,555 MTCO₂e. For 2009, the majority of San Clemente's footprint was attributed to community transportation at 67% of the total CO₂e emissions, which is typical for most city inventories. Residential building energy usage contributes 18.5%, commercial/industrial building energy usage contributed 9.4%, and municipal building energy usage contributed 0.2%.

The City's community and municipal emissions are estimated to increased 0.8% from 2010 to 2020 and 0.8% from 2020 to 2030. The City anticipates an increase in community emissions by 0.3% for 2020 and 0.8% for 2030 using business-as-usual forecasting (Figure 3). Forecast emissions do not show a significant increase, because the population is expected to remain relatively consistent. Community transportation contributed 68% of community emissions. Municipal emissions consist of less than 1% of the inventoried baseline emissions. The City anticipates an increase in municipal emissions by 2.7% for 2020 and 0.3% for 2030 using business-as-usual forecasting. The estimated increase for 2020 is primarily based on developments of a sports park and fire station/senior center. Electricity for the water department contributes 45% of municipal emission for the baseline year.

The City of San Clemente carbon trends tell the story about its forecasts energy efficiency and environmentally responsible practices. Figure 1 and Table 11 Forecast Summaries show forecasted years 2020 and 2030 compared to the City's 2009 baseline. They identify each emission subsector's contribution and forecasting proxy. For community emissions, Healthy Buildings analyzed forecasting proxies including population change, commercial and/or industrial land usage, vehicles miles traveled and community job change. Municipal emissions were estimated using municipal area change, population, employee commuting, vehicle miles traveled and municipal employee counts. Tables 1-10 outline each forecasting year's based values, growth rate and source reference.



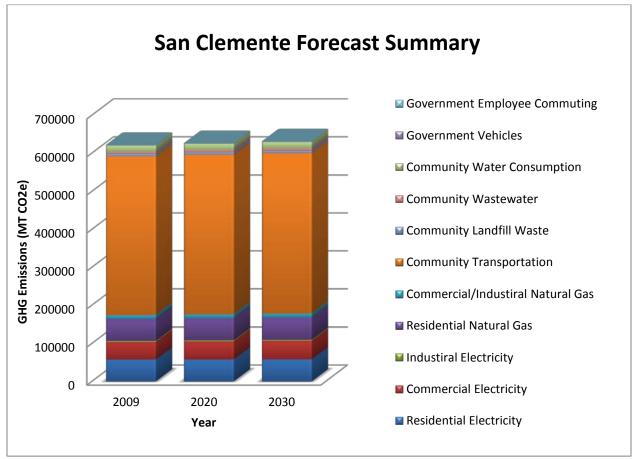


Figure 1. Total GHG emissions by source type and year

Community Forecasts

The City anticipates an increase in community emissions by 0.3% for 2020 and 0.8% for 2030 using business-as-usual forecasting (Figure 3). The contribution of each emission subsection and applicable forecast proxy is included in Table 12.

Population, job change, transportation, commercial and industrial land use data were taken from The Planning Center's citywide data Adopted and Preferred Tables, which reflected 2010 and projected 2030 populations respectively. Healthy Buildings interpolated 2020 estimates given consistent linear growth between 2010 and 2030. These values are consistent with the City of San Clemente's General Plan Update for 2030.

The Planning Center's data is believed to be a more accurate model than similar demographic resources. The Planning Center's model is explores city-specific statistics and individual developments. In an alternative model, Southern California Association of Governments (SCAG) Local San Clemente Profile 2011's Statistical Summary estimates use US Census Bureau, Nielson Co., Department of Finance, and MDA DataQuick based data. The Center for Demographic Research at Cal State Fullerton (CDR OCP 2006) population estimates that are based on California Department of Finance information.



Population change (Table 1) was used as a forecasting metric for residential electricity usage, natural gas usage, transportation, and landfill waste.

Year	Population	Change	Source Reference
2010	75,343	Baseline	The Planning Center Citywide Population, Adopted Table
2020	75,758	0.55%	The Planning Center Citywide Population, Data interpolated from Adopted and Preferred Tables
2030	76,173	0.55%	The Planning Center Citywide Population, Preferred Table

Table 1. Population Growth Rate

Commercial land use (Table 2) was used as a forecasting metric for commercial electricity usage.

Year	Commercial	Change	Source Reference
2010	14,385,104	Baseline	The Planning Center Adopted Citywide Population, Adopted Table - Data
			aggregated from office space, retail, and institutional quantities.
2020	14,771,304	3%	The Planning Center Adopted Citywide Population, data interpolated
			from Adopted and Preferred Tables
2030	15,157,505	3%	The Planning Center Adopted Citywide Population, Preferred

Table 2. Commercial Land Use Change

Industrial land use (Table 3) was used for industrial electricity usage.

Year	Industrial	Change	Source Reference
2010	3,007,941	Baseline	The Planning Center Adopted Citywide Population, Adopted Table
2020	2,929,451	-3%	The Planning Center Adopted Citywide Population, data interpolated from Adopted and Preferred Tables
2030	2,850,960	-3%	The Planning Center Adopted Citywide Population, Preferred

Table 3. Industrial Land Use Change

For commercial and industrial natural gas usage (Table 4), combined commercial and industrial land use was used as a forecasting metric. For combined commercial and industrial land use, Healthy Buildings aggregated the Planning Center's estimations for office, retail, industrial and institutional spaces.

Year	Commercial/ Industrial Area	Change	Source Reference
2010	17,393,046	Baseline	The Planning Center Adopted Citywide Population, Adopted Table - Data aggregated from office space, retail, industrial and institutional quantities.
2020	17,700,755	2%	The Planning Center Adopted Citywide Population, data interpolated from Adopted and Preferred Tables
2030	18,008,465	2%	The Planning Center Adopted Citywide Population, Preferred

Table 4. Non-Residential Land Use Change

Job change (Table 5) was used as a forecasting metric for wastewater and water consumption.



Year	Employees	Change	Source Reference
2010	37,671	Baseline	The Planning Center Adopted Citywide Population, Adopted Table
2020	38,411	1.96%	The Planning Center Adopted Citywide Population, data interpolated from Adopted and Preferred Tables
2030	39,150	1.93%	The Planning Center Adopted Citywide Population, Preferred

Table 5. Community Job Change

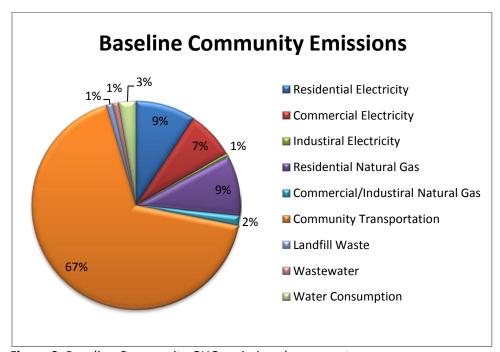


Figure 2. Baseline Community GHG emissions by source type

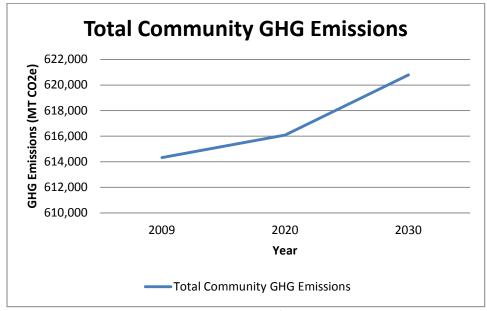


Figure 3. Total Community GHG emissions by forecast year



Municipal Forecasts

Municipal emissions consist of less than 1% of the inventoried baseline emissions. The City anticipates an increase in municipal emissions by 2.7% for 2020 and 0.3% for 2030 using business-as-usual forecasting (Figure 5). Electricity for the water department contributes 45% of municipal emission for the baseline year (Figure 4). Each emission subsection and applicable forecast proxy is included in Table 12.

Municipal area baseline and changes are shown in Table 7. Baseline municipal square footage was determined using the City of San Clemente CJPIA Property Schedule prepared by Alliant Insurance Services, Inc. and published October 7, 2011. Tom Bonigut, Assistant City Engineer for the City of San Clemente, provided an email on October 6, 2011 that summarized anticipated facilities including a sports park and fire station/senior center, shown in Table 6.

Property	Area (SF)	Anticipated Year
Fire Station Branch	7,851	2011
Senior Center Branch	7,963	2011
Soccer Restroom Building	1,271	2012
Baseball Restroom Building	1,271	2012
Aquatic Center, Main Building	7,677	2012
Aquatic Center, Equipment Building	1,936	2012
Courtney's Sand Castle Restroom Building	~400	2012
Anticipated 2020 Total	28,368	

Table 6. Future San Clemente Municipal Development including joint Fire Station-Senior Center and Sports Park Buildings

Year	Area	Change	Source Reference
2009	425,443	Baseline	City of San Clemente CJPIA Property Schedule, Prepared by Alliant
			Insurance Services, Inc., Published 10/7/11.
2020	453,811	6.67%	Tom Bonigut, Assistant City Engineer for the City of San Clemente, on
			10/6/11
2035	453,811	0.00%	Same as above.

Table 7. Municipal Buildings and Facilities Area

Government employee counts, municipal transportation including government vehicles (Table 8) and employee commuting (Table 9) were based on Fehr & Peers Memorandum dated March 3, 2011. This travel profile was extrapolated based on a survey with 106 respondents from the City of San Clemente. Vehicle miles traveled were taken from Austin Faust, the individual who maintains the City's Travel Demand Model.



Year	City Owned Vehicle VMT	Change	Source Reference
2011	1,154	Baseline	Fehr & Peers, 2011, Table 1: City Employee VMT Estimates & Forecasts
			(2009-2030)
2020	1,195	3.55%	Same as above.
2035	1,195	0.00%	Same as above.

Table 8. Municipal Transportation – Government Vehicles

Year	Private Vehicle VMT	Change	Source Reference
2011	4,252	Baseline	Fehr & Peers, 2011, Table 1: City Employee VMT Estimates & Forecasts (2009-2030)
2020	4,403	3.55%	Same as above.
2035	4,403	0.00%	Same as above.

Table 9. Municipal Transportation – Employee Commuting

Tom Bonigut, Assistant City Engineer for the City of San Clemente, provided the raw employee counts in October 6, 2011 email, which specified 192 full time and 9 part time employees for 2009, and 0 full time and 14 part time employees for 2020/2030. Fehr & Peers Memorandum dated March 3, 2011 estimated these full time and part time employee counts into full time equivalents. Memorandum Table 1 shows City Employee VMT Estimates and Forecasts for 2009 to 2030, as shown in Table 10 below.

Year	Employee Count	Change	Source Reference
2011	197	Baseline	Tom Bonigut, Assistant City Engineer for the City of San Clemente - raw counts in 10/6/11 email; Fehr & Peers, 2011, Table 1: City Employee VMT Estimates & Forecasts (2009-2030) - Employee counts estimated into full time equivalents from full time and part time counts.
2020	206	4.57%	Same as above.
2030	206	0.00%	Same as above.

Table 10. Municipal Employee Counts



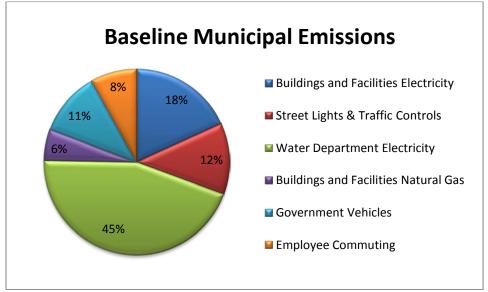


Figure 4. Baseline Municipal GHG emissions by source type

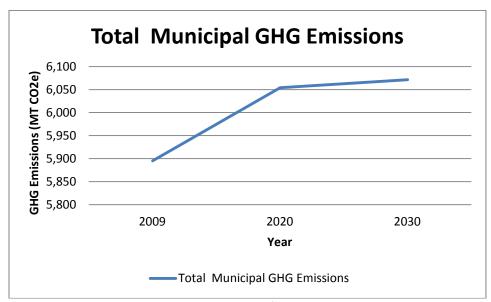


Figure 5. Total Municipal GHG emissions by forecast year

City of San Clemente Greenhouse Gas Forecasting Summary

Table 11. 2009, 2020, and 2030 Emissions



	Emissions Sector	Subsector	Forecast Proxy	GHG Emissions (Metric Tons CO₂e/yr)						
	Lillissions Sector	Jubsector	Polecast Ploxy	2009	Contribution (%)	2020	Contribution (%)	2030	Contribution (%)	
	Energy - Electricity	Residential	Population Change	57,765	9%	58,083	9%	58,401	9%	
		Commercial	Commercial Land Use	46,176	8%	47,416	8%	48,655	8%	
		Industrial	Industrial Land Use	2,930	0%	2,854	0%	2,777	0%	
ions		Subtotal		106,871	17%	105,499	17%	107,056	17%	
Emissions	Energy - Natural Gas	Residential	Population Change	57,829	9%	58,147	9%	58,466	9%	
		Commercial/Industrial	Commercial/Industrial Land U	9,420	2%	9,587	2%	9,753	2%	
y GHG		Subtotal		67,249	11%	67,734	11%	68,219	11%	
Community	Transportation	Community Travel	F&P Community VMT	417,740	68%	420,040	68%	422,340	68%	
Com	Waste	Landfill	Population Change	6,115	1%	6,149	1%	6,182	1%	
	Wastewater	Wastewater	Job Change	5,699	1%	5,811	1%	5,923	1%	
	Water	Consumption	Job Change	16,350	3%	16,671	3%	16,992	3%	
			Total Community GHG Emissions	614,325	100%	616,093	100%	620,790	100%	

	Emissions Sector	Subsector	Forecast Proxy	GHG Emissions (Metric Tons CO2e/yr)						
	Emissions Sector	Subsector	Forecast Proxy	2009	Contribution (%)	2020	Contribution (%)	2030	Contribution (%)	
	Energy - Electricity	Buildings and Facilities	Municipal Area Change	1,006	17%	1,073	18%	1,073	18%	
		Street Lights & Traffic Signals	Population Change	687	12%	691	11%	695	11%	
		Water Department	Population Change	2,471	42%	2,485	41%	2,498	41%	
sions		Subtotal		4,164	71%	4,248	70%	4,266	70%	
S Emissions	Energy - Natural Gas	Buildings and Facilities	Municipal Area Change	300	5%	320	5%	320	5%	
I GHG	Transportation	Government Vehicles	F&P Gov Vehicles	619	11%	641	11%	641	11%	
ipa		Employee Commute	F&P Employee Commute	448	8%	464		464	8%	
Municipal		Subtotal		1,067	18%	1,105	18%	1,105	18%	
2	Waste	Landfill	Municipal Employee Count	184	3%	192	3%	192	3%	
	Water	Consumption	Municipal Employee Count	180	3%	188	3%	188	3%	
			Total Municipal GHG Emissions	5,895	100%	6,054	100%	6,071	100%	

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MEMORANDUM

Date: November 11, 2011

To: Chandra Krout, Krout & Associates

From: Chris Gray and Rafael Cobian, Fehr & Peers

Subject: Quantifying Effectiveness of San Clemente CAP Transportation Related

GHG and VMT Reduction Measures

Ref. IE11-0061

The purpose of this memorandum is to document, identify, and quantify the proposed Greenhouse Gas Reduction (GHG) Measures that might result from the implementation of alternative strategies related to transportation. For each strategy, we have provided a description of how the strategy, the potential reduction, and also the source for the reduction. In many cases, these reductions are discounted in that they would have a limited application such as applying only to work trips or new development areas of the City. For each of the strategies, we have provided the following information:

- A description of the category of reduction strategies including a list of potential strategies that would be included in each category
- The anticipated level of implementation or utilization
- A potential range of VMT or GHG reductions
- Sources to estimate the reductions

CITY OF SAN CLEMENTE WORKER CHARACTERISTICS

Worker trip data, based on the 2009 Census Longitudinal-Employer Household Dynamics Origin Destination Employment Statistic (LODES), was collected and analyzed to quantify and understand the work trips related to San Clemente. The LODES data showed that there are a total of 16,194 jobs in the City of San Clemente and have the following patterns:

- Worker Flows
 - 12,761 employees live outside the City but work in the City
 - 3,433 employees live and work in the City
 - 15,913 employees live in the City but work outside the City
- Distance to Work
 - O 38% drive under 10 miles

- 19% drive between 10-24 miles
- O 27% drive between 25 and 50 miles
- 16% drive over 50 miles

This data ultimately aids in the development of strategies and also helps develop the potential strategies and reductions.

STRATEGY #10 - PROVIDE ELECTRIC VEHICLE PARKING

Description

This project will implement accessible electric vehicle parking. The project will provide conductive/inductive electric vehicle charging stations and signage prohibiting parking for non-electric vehicles.

Some potential strategies that would be included in this category would include:

- Require Electric Vehicle Parking- This measure would implement policies as part of the Municipal Code requiring a certain amount of electric vehicle only parking spaces with charging stations be provided.
- <u>Provide Preferential Parking for Electric Vehicles-</u> This measure would include providing
 preferential parking in convenient locations such as near public transportation, building
 front doors, and downtown centers or providing free or reduced parking fees for electric
 vehicles.

Predicted Level of Implementation

Our review of existing electric vehicle charging station parking facilities in San Clemente indicates that there are currently no facilities present. As such, there is opportunity to expand these facilities. We have therefore assumed for the purposes of this analysis that San Clemente would expand its existing facilities to provide some electric vehicle only parking along with charging stations.

Potential VMT Reductions

This strategy is not quantified as a standalone strategy.

STRATEGY #11 - EXPAND PEDESTRIAN NETWORK

Description

Providing a pedestrian access network to access all areas of San Clemente encourages people to walk instead of drive. The mode shift results in people driving less and thus reducing VMT.

Some potential strategies that would be included in this category would include the widening of any existing sidewalks, the completion of any gaps in the sidewalk network, or the extension of any existing sidewalks to provide access to desired areas of the City. This would also require eliminating physical barriers such as walls, landscaping, and slopes that impede pedestrian

circulation. It is anticipated that much of this pedestrian network expansion would occur in conjunction with development and redevelopment throughout the City.

Predicted Level of Implementation

The implementation mechanism would be the Santa Clemente Bicycle and Pedestrian Master Plan, scheduled to be adopted Winter 2011/2012, which will serve as a roadmap for developing pedestrian infrastructure and programs in the City. It will encourage development of practical, safe, and enjoyable environments all while emphasizing and promoting walking as a viable transportation option.

Potential VMT Reductions

Empirical research indicates that a pedestrian network improvements yield a 1-2 percent reduction in VMT, based on the scale of the proposed improvements. As these improvements are potential limited in scale to various areas of the City, we would recommend applying the more limited VMT reduction at 1 percent.

Sources

Center for Clean Air Policy (CCAP) Transportation Emission Guidebook. http://www.ccap.org/safe/guidebook/guide_complete.html

1000 Friends of Oregon (1997) "Making the Connections: A Summary of the LUTRAQ Project" (p. 16).

http://www.onethousandfriendsoforegon.org/resources/lut_vol7.html

Nelson\Nygaard, 2010. City of Santa Monica Land Use and Circulation Element EIR Report, Appendix – Santa Monica Luce Trip Reduction Impacts Analysis (p.401). http://www.shapethefuture2025.net/

Sacramento Metropolitan Air Quality Management District (SMAQMD) Recommended Guidance for Land Use Emission Reductions. (p. 11) http://www.airguality.org/ceqa/GuidanceLUEmissionReductions.pdf

STRATEGY #12 - REQUIRE BICYCLE PARKING

Description

One way to facilitate bicycle travel is to require bicycle parking for both public and private uses. This strategy would identify additional opportunities to place public use bicycle parking or to modify existing parking requirements for bicycle with the aim of increasing the supply of parking. This strategy would be limited in that it would apply to selected new developments within the City which are larger than an identified threshold in terms of building size, number of employees, or other applicable criteria.

Some potential strategies that would be included in this category would include:

 Residential Bicycle Parking- This measure would include requiring non-residential projects to provide short-term and long-term bicycle parking facilities to meet peak season maximum demand along with requiring residential multi-family projects to provide long-term parking facilities for all residents.

<u>Transit Bicycle Parking-</u> This measure would provide short-term and long-term bicycle
parking near rail stations, transit stops, freeway access points, and park-and-ride lots.
Bicycle parking provides a "first-mile" solution to commuters who may have limited
access to major transportation hubs.

Predicted Level of Implementation

The implementation mechanism would be the Santa Clemente Bicycle and Pedestrian Master Plan, scheduled to be adopter Winter 2011/2012. The City should also work with local transit providers to implement parking at transit facilities.

Potential VMT Reductions

The effects of bicycle parking on worker trips is most applicable to those workers who live and work in the City of San Clemente, which comprises about 21% of the total worker trips coming into San Clemente. Additionally, these facilities may also be used by shorter work trips, which make up about 38% of all work trips

Empirical studies indicate that the maximum reduction in VMT achieved with this strategy is approximately 0.5%. We would therefore consider that this reduction would be likely maximum that the City could achieve, particularly given the limited scale of application that might occur by limiting the requirements to a subset of new development.

Sources

Center For Clean Air Policy (CCAP) Transportation Emission Guidebook. http://www.ccap.org/safe/guidebook/guide_complete.html;

Cambridge Systematics. *Moving Cooler: An Analysis of Transportation Strategies for Reducing Greenhouse Gas Emissions.* Technical Appendices. Prepared for the Urban Land Institute.

http://www.movingcooler.info/Library/

STRATEGY #13 - DEVELOP OFF-STREET BICYCLE FACILITIES

Description

Another means to encourage bicycle travel is to develop and implement off-street bicycle trails which can be used for both recreational travel and commuting purposes.

Some potential strategies that would be included in this category would include requiring buildings of certain size or adjacent to bikeways to include off-street bicycle paths or lanes in their plans and to construct them as part of their project approval.

Predicted Level of Implementation

Similar to Strategy #11, the implementation mechanism would be the Santa Clemente Bicycle and Pedestrian Master Plan, scheduled to be adopted Winter 2011/2012, which will serve as a roadmap for developing bicycle infrastructure and programs in the City. It will encourage development of practical, safe, and enjoyable environments all while emphasizing and promoting bicycling as a viable transportation option.

Potential VMT Reductions

Research has shown that adding bicycle facilities can increase the percentage of commuters who travel by bicycle. This increase is generally small (1 percent or less) and typically occurs with the construction or designation of new bicycle facilities. As such, we would assume that the benefits of this strategy would be 1 percent of VMT as this represents the typical experience observed.

Sources

Dill, Jennifer and Theresa Carr (2003). "Bicycle Commuting and Facilities in Major U.S. Cities: If You Build Tem, Commuters Will Use Them – Another Look." *TRB 2003 Annual Meeting CD-ROM*.

Cambridge Systematics. *Moving Cooler: An Analysis of Transportation Strategies for Reducing Greenhouse Gas Emissions*. Technical Appendices. Prepared for the Urban Land Institute.

http://www.movingcooler.info/Library/Documents/Moving%20Cooler_Appendix%20B_Effectiveness_102209.pdf

Nelson, Arthur and David Allen (1997). "If You Build Them, Commuters Will Use Them; Cross-Sectional Analysis of Commuters and Bicycle Facilities." *Transportation Research Record 1578.*

STRATEGY #14 - REQUIRE END OF TRIP FACILITIES

Description

End of trip facilities encourage the use of bicycling as a viable form of commute travel by providing the added convenience and security. This strategy would apply to both City and non-City employees. There are existing requirements in the TDM ordinance to provide these facilities. This strategy could involve the potential expansion of these facilities through a modification of the TDM ordinance.

Some potential strategies that would be included in this category would include requiring new and existing non-residential projects of a certain minimum size along with public places to provide "end-of-trip" facilities. End trip facilities include bicycle lockers, shower facilities, and changing rooms.

Predicted Level of Implementation

The City should work with local employers to implement this measure.

Potential VMT Reductions

These end of trip facilities are most applicable to those workers who live and work in the City of San Clemente, which comprises about 21% of the total worker trips coming into San Clemente. Additionally, these facilities may also be used by shorter work trips, which make up about 38% of all work trips.

Research has indicated that these facilities have a benefit of reducing commute trips by 2 percent to 5 percent. As work trips are only 25 percent of total VMT, we have discounted the potential effectiveness of the strategy by 75 percent, which will therefore result in a maximum effectiveness of only 1 percent for the implement of this strategy.

Sources

Pucher J., Dill, J., and Handy, S. *Infrastructure, Programs and Policies to Increase Bicycling: An International Review.* February 2010. (Table 2, pg. S111) http://policy.rutgers.edu/faculty/pucher/Pucher Dill Handy10.pdf

Victoria Transportation Policy Institute (VTPI). *TDM Encyclopedia*, http://www.vtpi.org/tdm/tdm9.htm; accessed 3/4/2010; last update 1/25/2010). VTPI citing: Reid Ewing (1993), "TDM, Growth Management, and the Other Four Out of Five Trips," *Transportation Quarterly*, Vol. 47, No. 3, Summer 1993, pp. 343-366.

Center for Clean Air Policy (CCAP), *CCAP Transportation Emission Guidebook*. http://www.ccap.org/safe/guidebook/guide_complete.html; TIAX Results of 2005 Literature Search Conducted by TIAX on behalf of SMAQMD.

STRATEGY #15 – INCORPORATE BIKE LANE STREET DESIGN THROUGH SAN CLEMENTE BIKE PLAN

Description

The City's proposed Bike Plan will incorporate bicycle lanes, routes, and shared-use paths into street systems, new subdivisions, and large developments. These on-street bike accommodations will be created to provide a continuous network of routes, facilitated with markings and signage. These improvements can help reduce peak-hour vehicle trips by making commuting by bike easier and more convenient for more people. In addition, improved bicycle facilities can increase access to and from transit hubs, thereby expanding the "catchment area" of these transit stop or station and increasing ridership. Bicycle access can also reduce parking pressure on heavily used and/or heavily subsidized feeder bus lines and auto-oriented park-and-ride facilities.

Predicted Level of Implementation

Similar to Strategy #11, the implementation mechanism would be the Santa Clemente Bicycle and Pedestrian Master Plan, scheduled to be adopted Winter 2011/2012, which will serve as a roadmap for developing bicycle infrastructure and programs in the City. It will encourage development of practical, safe, and enjoyable environments all while emphasizing and promoting bicycling as a viable transportation option.

Potential VMT Reductions

Research has shown that adding bicycle facilities can increase the percentage of commuters who travel by bicycle. This increase is generally small (1 percent or less) and typically occurs with the construction or designation of new bicycle facilities. As such, we would assume that the benefits of this strategy would be 1 percent of VMT as this represents the typical experience observed.

Sources

Dill, Jennifer and Theresa Carr (2003). "Bicycle Commuting and Facilities in Major U.S. Cities: If You Build Tem, Commuters Will Use Them – Another Look." *TRB 2003 Annual Meeting CD-ROM*.

Cambridge Systematics. *Moving Cooler: An Analysis of Transportation Strategies for Reducing Greenhouse Gas Emissions.* Technical Appendices. Prepared for the Urban Land Institute.

http://www.movingcooler.info/Library/Documents/Moving%20Cooler_Appendix% 20B_Effectiveness_102209.pdf

Nelson, Arthur and David Allen (1997). "If You Build Them, Commuters Will Use Them; Cross-Sectional Analysis of Commuters and Bicycle Facilities." *Transportation Research Record 1578.*

We hope you find this information helpful. If you have any questions or require additional clarification, please contact Chris Gray at 951-274-4801 or by email at c.gray@fehrandpeers.com.



Healthy Buildings

Western Region 25381 Commercentre Drive, Suite 150 Lake Forest, CA 92630 o: 949.450.1111 f: 949.450.1120 info@healthybuildings.com

December 29, 2011

Ms. Chandra Krout Principal, Krout and Associates 2321 Lincoln Avenue San Clemente, CA, 92104

Subject: City of San Clemente – Greenhouse Gas Targets and Reduction Measures

Dear Ms. Krout:

This memorandum provides greenhouse gas targets, local and California statewide reduction measures to support the City of San Clemente's Climate Action Plan (CAP). Where possible, the data should be representative of the recommended forecast years 2020 and 2030 to comply with federal, state, and local regulations (i.e., AB 32 and EO S-3-05) and coincide with the build out of the upcoming General Plan Update.

This effort is a collaborative between the City of San Clemente, Fehrs and Peers, Krout and Associates, and Healthy Buildings. Please feel free to contact me with any questions.

Thank you,

Lena Ohta, CRM, LEED AP
Sustainability Advisor, GHG Analyst

Lena Ohta

T: 949.450.1111 M: 949.371.3365

lohta@healthybuildings.com



Executive Summary

The City of San Clemente is a sustainability leader by understanding their greenhouse gas (GHG) emissions. Therefore, Healthy Buildings conducted an analysis of various local (City) and California State (State) greenhouse gas reduction measures. This document outlines the methodologies, data assumptions, and sources used to estimate the State GHG reduction measures for the City of San Clemente. Calculations are based on a series of city-based GHG emission inventory and forecast analysis.

The City of San Clemente is pursuing a 20% reduction for 2020 and 40% reduction for 2030, as specified in an email by Chandra Krout on October 28, 2011. These forecast years for 2020 and 2030 to reflect federal, state, and local regulations (i.e., AB 32 and EO S-3-05) and coincide with the build out of the upcoming General Plan Update.

Healthy Buildings, under the guidance of K&A, determined State measures to quantify in relation to the San Clemente's forecasting years. **Combined Citywide and Statewide reduction measures are expected to decrease emission by 17% in 2020 and 43% for 2030.** Reduction measures for 2020 are included in the values for 2030.

Sector	Reduction Measure	2020 Emissions		2030 Emissions	
Local Reduction Measures		MT CO2e	% of Reduction	MT CO2e	% of Reduction
Energy	Residential Efficiency Retrofits	3,487	3%	8,746	3%
	Commercial Efficiency Retrofits	1,796	2%	4,549	2%
	Residential New Construction Efficiency	2,044	2%	6,216	2%
	Commercial New Construction Efficiency	1,611	1%	4,900	2%
	Residential Solar Water Heaters	5,505	5%	19,342	7%
Transportation	Combined Transportation Measures	4,200	5%	4,223	2%
Waste	Expand Waste Material Diversion	1,538	1%	2,156	1%
	Total Citywide Reduction Measures	20,181	18%	70,313	26%
State Reduction Measures					
Energy	CA Renewable Portfolio Standard	40,894	37%	40,894	15%
	CA Electricity Energy Efficiency Standards	5,487	5%	16,071	6%
	CA Natural Gas Efficiency Standards	1,361	1%	6,064	2%
Transportation	CAFE (Pavley) & LCFS	37,903	35%	41,758	16%
Water	Water Conservation Program	3,372	3%	3,372	1%
	Total Statewide Reductions Measures	89,018	82%	197,177	74%
	Total GHG Reductions	109,199	100%	267,490	100%

Table 1. Summary of Emission Local and State Reduction Measures. All values are shown in terms of MT CO₂e.



Catagorias	2020 Emissions		2030 Emissions		
Categories	MT CO2e	% of Total Reduction	MT CO2e	% of Total Reduction	
Total Forecasted Emissions (BAU)	627,958		632,784		
Total After Measures	518,759	17%	365,295	43%	
Target	533,764	15%	379,671	40%	

Table 2. Target Feasibility Summary. Reduction measures compared to forecasted and targeted emission reductions.

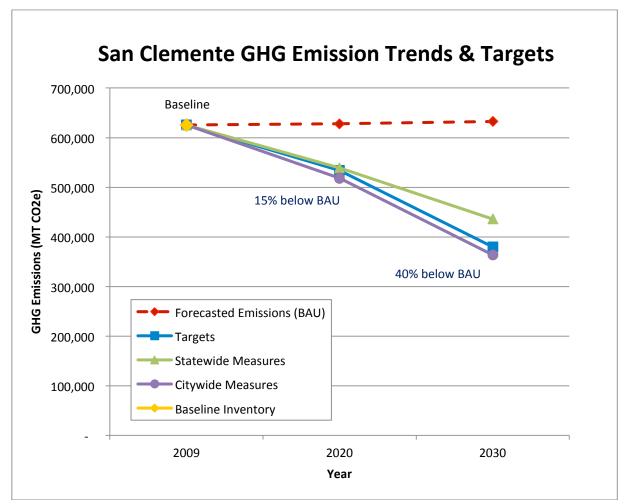


Figure 1. City of San Clemente GHG Emission Trends and Targets. This Graph includes the baseline year 2009, business-as-usual projects for 2020 and 2030, emission targets, emission reduction including State and City measures.



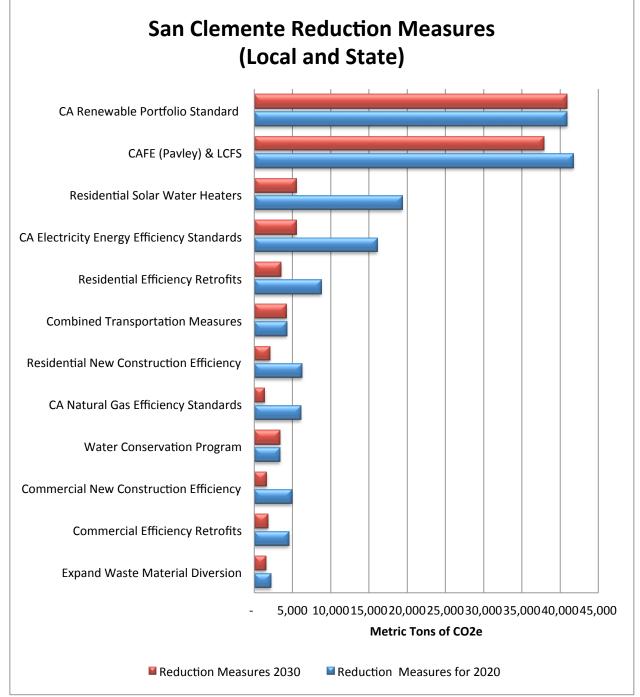


Figure 2. Affect of Individual Local and State Measures by Milestone Year.



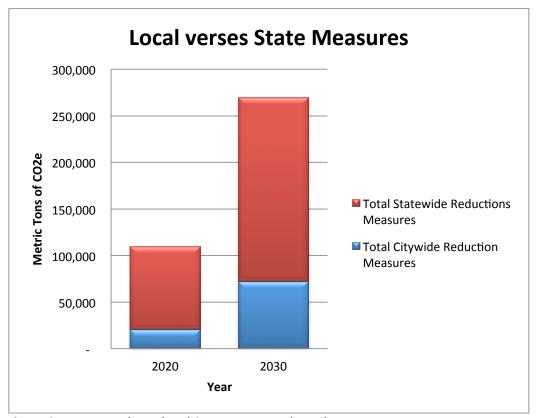


Figure 3. Aggregated Local and State Measures by Milestone Year.

Emission Sector	2020 Emissions		2030 Emissions		
Lillission Sector	MT CO2e	% of Total Reduction	MT CO2e	% of Total Reduction	
Energy	62,186	57%	106,781	68%	
Transportation	42,103	39%	45,982	29%	
Water	3,372	3%	3,372	2%	
Waste	1,538	1%	2,156	1%	
Total GHG Reductions	107,701	100%	156,215	100%	

Table 3. Reduction Measures by Emission Sector.



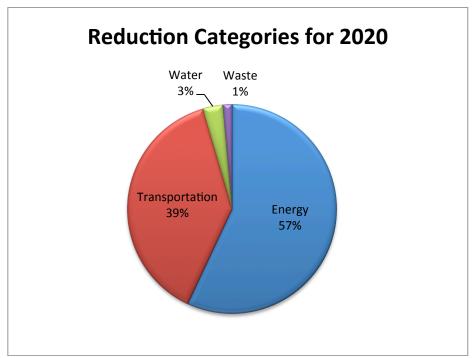


Figure 4. Contribution of Reduction Measure Categories for 2020.

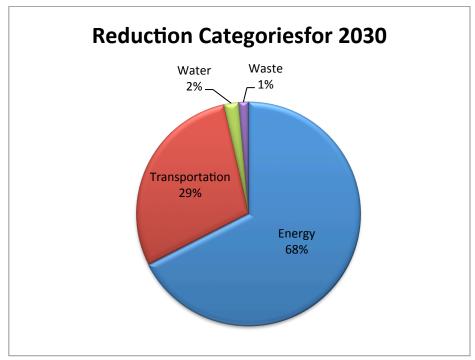


Figure 4. Contribution of Reduction Measure Categories for 2030.

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Local Greenhouse Gas Reduction Measures

Residential Efficiency Retrofits

Description

The residential sector in the City of San Clemente accounts for about 9% of electricity use and 9% of natural gas use. Much of this consumption is associated with existing buildings. This measure estimates the energy and greenhouse gas reductions associated with implementing energy efficiency retrofits in single family and multi-family homes.

Assumptions and Inputs

- <u>Participation Rate and Average Energy Savings</u> The calculations assume 10% of existing
 residential homes are retrofit to reduce energy use by 30% per unit by 2020, and 15% of existing
 residential homes are retrofit for an energy savings of 30% per unit by 2030.
- Energy Reductions Calculation Energy reductions are calculated as a percentage of average residential energy consumption. The average residential electricity and natural gas consumption value is converted to million British thermal units (MMBTU) and combined to create a normalized energy consumption value. Reductions are calculated by taking a percentage of the normalized MMBTU value and then divided between electric and gas based on an average allocation between the two of 40% electric and 60% natural gas.

Sources

- California Public Utilities Commission Database for Energy Efficient Resources (DEER), available at http://www.deeresources.com/.
- Berkeley Residential Energy Conservation Ordinance, available at http://www.ci.berkeley.ca.us/ContentDisplay.aspx?id=16030.
- Meeting AB 32 Cost-Effective Green House Gas Reductions in the Residential Sector. CONSOL, August 2008, available at http://www.consol.ws/studies.php.
- Critical Cooling, SPUR, February 2009, available at http://www.spur.org/publications/library/report/critical_cooling).

Commercial Efficiency Retrofits

Description

The commercial sector accounts for 7% of electricity use and 2% of natural gas use in the City of San Clemente. Much of this is associated with existing buildings. This measure estimates the energy and greenhouse gas reductions associated with implementing energy efficiency retrofits in commercial buildings.

Assumptions and Inputs

Participation Rate and Average Energy Savings – The calculations assume 10% of existing non-residential square footage is retrofit to reduce energy use by 30% per square foot by 2020, and 15% of existing non-residential homes are retrofit for an energy savings of 30% per unit by 2030.



- <u>Percentage of Commercial Area that Can be Retrofit</u> The City calculations assumes that all
 commercial area in San Clemente is eligible to be retrofit regardless of age. Therefore, the target
 of reaching 15% means that 15% of all commercial square footage in the City of San Clemente is
 retrofit.
- Energy Reductions Calculation Energy reductions are calculated as a percentage of average commercial energy consumption per square foot. The average commercial electricity and natural gas consumption value is converted to million British thermal units (MMBTU) and combined to create a normalized energy consumption value. Reductions are calculated by taking a percentage of the normalized MMBTU value and then divided between electric and gas based on an average allocation between the two of 70% electric and 30% natural gas.

Sources

- ICLEI Local Governments for Sustainability, Local Government Operations Protocol, Appendix G Emission Factors, available at http://www.theclimateregistry.org/downloads/2010/05/2010-05-06-LGO-1.1.pdf.
- California Public Utilities Commission Database for Energy Efficient Resources (DEER), available at http://www.deeresources.com/.

Residential New Construction Efficiency

Description

California has strong building energy standards; many local governments require or encourage new construction projects to exceed these standards. This measure estimates the incremental greenhouse gas reductions from exceeding statewide standards. For the residential sector, the total greenhouse gas reduction value includes both single family and multifamily dwellings. Note that this measure only estimates the incremental greenhouse gas reductions associated with requirements that are better than statewide building energy codes; energy reductions from statewide standards are described in the Statewide Measures section.

Assumptions and Inputs

- <u>Participation Rate</u> The City calculations assume that 15% of residential projects participate through 2016 and then 100% of projects participate through 2020.
- Average Energy Savings The calculations assume that all new residential construction reduces energy savings to a level that is equivalent to 15% better than Title 24 requirements.
 Calculations assume emission reductions 1% better than Title 24 are 0.15% for electricity and 0.89% for natural gas. These values reflect multifamily residential rates.
- <u>Dwelling Unit Size</u> Calculations assume the median area for a dwelling unit is 1,747 square feet.
- <u>Climate Zone</u> Emission rates reflect multifamily residential rates for Climate Zone 2. San
 Clemente is located in Climate Zone 6; however, values for Climate Zone 3 were used per
 CAPCOA methodology.



- Energy Conditions Calculations assume emission factors for SDG&E electricity generation and the US average for commercial and residential natural gas generation. Electricity intensity is 8.32 kWh per square foot per year, which is adjusted to reflect Title 24 2008 standards. Natural gas intensity is 18.16 KTBU per square foot per year, which is adjusted to reflect Title 24 2008 standards.
- Rate of Residential New Construction For residential projects, it is assumed new developments are high density multifamily residential. Multifamily dwellings units are expected to increase at a rate of 0.64% by 2020 and 0.63% by 2030. The Planning Center's adopted and preferred land use breakdowns were linearly interpolated to estimate the residential growth and amount of dwelling units. Dwelling units are expected to increase by 111 units between 2010 and 2016, 74 units between 2017 and 2020, and 185 units between 2021 and 2030.
- Energy Reductions Calculation Energy reductions are calculated as a percentage of average energy consumption per square foot for commercial and per unit for residential. The average electricity and natural gas consumption value is converted to million British thermal units (MMBTU) and combined to create a normalized energy consumption value. Reductions are calculated by taking a percentage of the normalized MMBTU value and then divided between electric and gas based on an average allocation between the two: 40% electric and 60% natural gas for residential.

Sources

- California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures, August 2010, Table BE-1.2, available at http://www.capcoa.org/wp-content/uploads/downloads/2010/11/CAPCOA-Quantification-Report-9-14-Final.pdf.
- California Energy Commission Residential Appliance Saturation Survey, available at http://www.energy.ca.gov/appliances/rass/.
- San Clemente Association of Governments population and housing projections, SANDAG Data Warehouse, available at http://datawarehouse.sandag.org/.
- US Census Bureau, Statistical Abstract of the United States, Section 20 Construction and Housing, Table 953 West Region, available at http://www.census.gov/prod/2007pubs/08abstract/construct.pdf.

Commercial New Construction Efficiency

Description

California has strong building energy standards; many local governments require or encourage new construction projects to exceed these standards. This measure estimates the incremental greenhouse gas reductions from exceeding statewide standards. Note that this measure only estimates the incremental greenhouse gas reductions associated with requirements that are better than statewide building energy codes; energy reductions from statewide standards are described in the Statewide Measures section.

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Assumptions and Inputs

- <u>Participation Rate</u> The City calculations assume that 15% of residential and commercial projects participate through 2016 and then 100% of projects participate through 2020.
- Average Energy Savings The City assumes that all new residential and commercial construction reduces energy savings to a level that is equivalent to 15% better than Title 24 requirements.
 Calculations assume emission reductions 1% better than Title 24 are 0.31% for electricity and 0.73% for natural gas. These values reflect multifamily residential rates.
- <u>Climate Zone</u> Emission rates reflect all commercial rates for Climate Zone 6 per CAPCOA methodology.
- Energy Conditions Calculations assume emission factors for SDG&E electricity generation and the US average for commercial and residential natural gas generation. Electricity intensity is 8.32 kWh per square foot per year, which is adjusted to reflect Title 24 2008 standards. Natural gas intensity is 18.16 KTBU per square foot per year, which is adjusted to reflect Title 24 2008 standards.
- Rate of Commercial New Construction For commercial projects, it is assumed new developments are high density multifamily residential. Commercial area expected to increase at a rate of 1.77% by 2020 and 3.54 % by 2030. Values provided by the Planning Center.
- Energy Reductions Calculation Energy reductions are calculated as a percentage of average energy consumption per square foot for commercial and per unit for residential. The average electricity and natural gas consumption value is converted to million British thermal units (MMBTU) and combined to create a normalized energy consumption value. Reductions are calculated by taking a percentage of the normalized MMBTU value and then divided between electric and gas based on an average allocation between the two: 70% electric and 30% natural gas for commercial.

Sources

- California Air Pollution Control Officers Association (CAPCOA), Quantifying Greenhouse Gas Mitigation Measures, August 2010, Table BE-1.2, available at http://www.capcoa.org/wp-content/uploads/downloads/2010/11/CAPCOA-Quantification-Report-9-14-Final.pdf.
- California Energy Commission Commercial End Use Study California Energy Commission, available at http://www.energy.ca.gov/ceus/.

Residential Solar Water Heating Retrofit

Description

Promote the California Solar Initiative's solar water heating incentive program to subsidize the purchase of solar water heaters and replace/recycle old water heaters in homes. On January 21, 2010, the CPUC approved a Decision creating the CSI-Thermal Program, which allocates significant funding to promote solar water heating (SWH) through a program of direct financial incentives to retail customers, training for installers and building inspectors, and a statewide marketing campaign. Assumptions used to estimate the emission reductions from solar water heaters are provided below.

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Assumptions and Inputs

- <u>Participation Rate</u> The City assumes that 10% of existing single-family homes install solar water heaters by 2020 and 25% by 2030.
- Ratio of Electric and Natural Gas Water Heaters The City estimate assumes that solar water heaters are installed in combination with both electric and natural gas water heaters. We further assume that 40% offset electric water heaters and 60% of the systems offset natural gas water heaters.
- <u>Energy Savings</u> Calculations assume annual energy reduction is 2,700 kWh for an electric water heater and 117 therms for natural gas. Conventional water heaters are assumed to have an annual energy consumption of 5,082 kWh/yr/unit and 253 therms per year per unit.
- <u>Single Family Housing Only</u> The estimates here only calculates the effect of solar water heaters on single-family homes. Single family residences account for 93% of dwelling units.

Sources

- California Solar Initiative (CS) Solar Water Heating Pilot Program, Itron Final Evaluation Report,
 March 2011, available at http://energycenter.org/index.php/incentive-programs/solar-water-heating/swhppdocuments/doc_download/727-swh-pilot-program-itron-final-evaluation-report.
- California Public Utilities Commission (CPUC) Decision 10-01-022, January 2010, available at http://docs.cpuc.ca.gov/PUBLISHED/FINAL_DECISION/112748.htm.
- US Department of Energy, Federal Energy Management Program, Energy and Cost Calculator for Electric and Gas Water Heaters, available at http://www1.eere.energy.gov/femp/technologies/eep_waterheaters_calc.html.

Combined Transportation Measures

Description

See Fehr & Peers Memorandum to document, identify, and quantify the proposed GHG measures that might result from the implementation of alternative strategies related to transportation. For each strategy Fehr & Peers, provided a description of the strategy, potential reduction, and source of reduction.

Assumptions and Inputs

• <u>Transportation Calculation</u> – The impact of transportation related measures were combined and estimated to equate a 1% reduction from the forecasted transportation emissions.

Sources

• Fehr & Peers Memorandum, November 2011, Quantifying Effectiveness of San Clemente CAP Transportation Related GHG and VMT reduction measures (Ref. IE11-0061).

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Increase Waste Diversion Program

Description

Integrated Waste Management Act (IWMA), also known as AB 939, mandates a comprehensive statewide system to divert 50% of waste generation. This measures aim to expand on existing statewide programs to achieve 75% diversion rate by 2020 and 90% diversion rate by 2030. The EPA WARM Waste model was used to estimate greenhouse emissions from waste operations for the baseline year and BAU forecasts for 2020 and 2030. Raw waste data was provided by the City and initial greenhouse emissions were calculated by AECOM. BAU calculations and reduction measures were calculated by Healthy Buildings.

Assumptions and Inputs

- <u>Baseline Diversion Rate</u> The City of San Clemente has estimates baseline citywide waste is
 50,571 tons per year with 71% of total waste diverted from landfill and/or recycled.
- Waste Generation Rates Calculations assume that projected reductions commensurate with business-as-usual forecasting. Business-as-usual emissions increase 0.55% for 2020 and 0.55% for 2030.
- <u>Target Diversion Rates</u> The City is targeting a 75% diversion rate by 2020 and 90% diversion rate by 2030.
- Waste Reduction Calculations Waste streams were interpolated from an aggregated solid waste total based on statewide waste characterization percentages. California Statewide waste characterization is extrapolated for San Clemente. EPA WARM emission factors were use for each waste characterization subsection. Since the EPA WARM model does not have a standard emission rate for mixed MSW, 0 was used to create a neutral metric. The targeted emission reduction was applied to the total greenhouse gas emissions. The mixed MSW emission factor was used to confer the targeted emission savings to generic tons annually targeted for diversion.

Sources

- EPA Waste Reduction Model (WARM), August 2010, available at http://www.epa.gov/climatechange/wycd/waste/calculators/Warm_home.html#click.
- California Integrated Waste Management Board and San Clemente Times, Recycling Efforts
 Leave Less for Landfills, Stacie N. Galang, August 2011, available at
 http://sanclementetimes.com/view/full_story/15204994/article-Recycling-Efforts-Leave-Less-for-Landfills.
- CalRecycle Electronic Annual Report, San Clemente Waste Summary for 2009, July 2010, available at http://secure.calrecycle.ca.gov/LoGIC/External/AnnualReport/Summary.aspx.
- California 2008 Statewide Waste Characterization Study, August 2009, available at http://www.calrecycle.ca.gov/Publications/General/2009023.pdf.

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State Greenhouse Gas Reduction Measures

California Renewable Portfolio Standard

Description

Legislation signed into law in 2011 requires California's electric utilities to provide 33% of electricity supplies from renewable sources. This requirement is known as the Renewable Portfolio Standard (RPS). Increasing the level of renewable energy supply lowers the greenhouse gas intensity of electricity (lbs/MWh). The following assumptions are used to calculate the emissions reductions expected from the Renewable Portfolio Standard.

Assumptions and Inputs

- RPS Targets It is assumed that SDG&E will reach the 33% target by 2020 and maintains that level through 2030.
- <u>Electricity Sales as a Baseline for RPS Calculation</u> Estimates use electricity sales as the baseline to calculate the emissions impact of renewable supply in the region. The level of sales is adjusted to account for energy efficiency measures included in the City of San Clemente.
- Baseline Renewable Supply Estimates incorporated the baseline year's renewable power mix.
- Renewable Energy has No Emissions For simplicity, calculations here assume that all renewable energy supply emits no greenhouse gases.

Sources

• Renewable Portfolio Standard Bill (SBX 1 2), available at http://www.leginfo.ca.gov/pub/11-12/bill/sen/sb_0001-0050/sbx1_2_bill_20110412_chaptered.pdf.

Statewide Energy Efficiency Standards

Description

California has established aggressive appliance and new building standards. The City of San Clemente includes estimates for how much statewide efficiency standards will reduce emissions. Note that under the auspices of the California Public Utilities Commission (CPUC) the states' investor-owned utilities, including San Clemente Gas & Electric (SDG&E), administer energy efficiency programs. Electricity, natural gas and greenhouse gas reductions associated with these programs are not included in the energy reductions of this measure and are included in the local buildings measures described below. The following assumptions are used to calculate the emissions reductions expected from statewide efficiency standards.

Assumptions and Inputs

• <u>Total Reduction in Electricity and Natural Gas Use</u> – Calculations assume that statewide standards reduce total electricity use by 5% by 2020 and 10% by 2030 and natural gas by 2% and 7%, respectively.

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Sources:

- Electricity and Natural Gas Committee. *Incremental Impacts of Energy Policy Initiatives Relative to the* 2009 Integrated Energy Policy Report *Adopted Demand Forecast*. CEC-200-001-CTF, available at http://www.energy.ca.gov/2010publications/CEC-200-2010-001/index.html.
- Itron, Incremental Impacts of Energy Efficiency Policy Initiatives Relative to the 2009 Integrated Energy Policy Report Adopted Demand Forecast, Attachment A Technical Report (January 2010), available at http://www.energy.ca.gov/2010publications/CEC-200-2010-001/CEC-200-2010-001-ATA.PDF.

CAFE standards (Pavley): Passenger Vehicle and Light Duty Truck Fuel Economy

Description

California and other states agreed to conform to the latest federal mpg standards, known as the Corporate Average Fuel Economy Standards, CAFE, announced in May 2009, in place of the state AB 1493 (2002, Pavley I), which required manufacturers to conform to stringent tailpipe emissions standards for greenhouse gases. California has thus amended AB 1493 (Pavley I) to conform to the federal CAFE standard from 2012 to 2016, on condition that it receives a waiver to set its own vehicle standards after 2016 and enforce its standards for model years 2009 to 2011. CAFE mandates the salesweighted average fuel economy (in mpg) of the passenger cars and light-duty trucks for a manufacturer's fleet. New passenger vehicles must meet sales weighted average of 39 mpg, light duty trucks a value of 30 mpg, resulting in an average 35.5 mpg for the fleet if it is met only by fuel economy improvements. This corresponds to a CO₂e target of 250 grams/mile in 2016 from those vehicles.

Assumptions and Inputs

- <u>Date Achieved</u> The City of San Clemente assumes that Pavley I or CAFE 2016 standards for new passenger vehicles are achieved by 2020. Pavley and LCFS calculations were based on ARB's EMFAC 2011 model and Fehr and Peers Memorandum published March 3, 2011.
- <u>Improvements after 2020</u> It is assumed that there will be no further fuel economy or tailpipe emission standards in 2030.

Source

 Average Fuel Economy Standards, Passenger Cars and Light Trucks, MY 2011; Final Rule is available at http://www.nhtsa.gov/fuel-economy.

Low Carbon Fuel Standard (LCFS)

Description

The California LCFS (2010) requires that, starting January 1, 2011 and for each year thereafter, a regulated party must meet the average carbon intensity requirement of 10% reduction in carbon intensity per Mega joule for its transportation gasoline and diesel fuel in 2020. Electricity suppliers are considered regulated parties only if they elect to provide credit to fuel distributors. At this time, there are no monitoring reports of the status of use of electricity credits for the LCFS to indicate the magnitude of carbon intensity reduction that electric vehicles will play in 2020. Therefore, for the City of San Clemente purposes, miles driven by electric vehicles are not considered a part of this standard. The City of San Clemente also assumes no new low carbon fuel mandates in 2030. It is possible that the interaction of this standard with electric vehicles will have to be re-visited in a few years.

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Assumptions and Inputs

 Pavley and LCFS calculations were based on ARB's EMFAC 2011 model and Fehr and Peers Memorandum published March 3, 2011.

Source

• Information about the LCFS program is available at http://www.arb.ca.gov/fuels/lcfs/lcfs.htm.

Water Conservation Program

Description

California Senate Bill X7-7 (2009) requires all water suppliers to reduce urban per capita water consumption by 2020 – either through the "standard target", a 20 percent reduction from the average water demand between 1994 and 2004, or the "alternative minimum", a five percent reduction from the average water demand between 2003 and 2007. The City should select this alternative if it has adopted or is preparing a plan that demonstrates a SB X7-7 compliance path. If selected, the CAP would not prescribe additional specific conservation measures but rather take credit for the policies and actions that the City will implement to achieve the SB X7-7 conservation target. SB X7-7 is a "state" reduction potential; therefore, no additional measures are suggested at the local level. Emissions reductions would be based on the programs total anticipated water savings in the target years.

Source

 Water Conservation Act (SB X7-7), available at http://www.water.ca.gov/wateruseefficiency/sb7/.